Syracuse, Utah



Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2011

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Prepared by:

Stephen Marshall, CPA Finance Director

### Comprehensive Annual Financial Report For the Fiscal Year Ended June 30, 2011

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**INTRODUCTORY SECTION** 



Mayor Jamie Nagle

City Council
Alan L. Clark
D. Mathew Kimmel
Matt D. Ocana
Douglas Peterson
Larry D. Shingleton

October 28, 2011

To the Honorable Mayor, City Council, and Citizens of the City of Syracuse:

State law requires that all general-purpose local governments publish within six months of the close of each fiscal year a complete set of financial statements presented in conformity with generally accepted accounting principles (GAAP) and audited in accordance with generally accepted auditing standards by a firm of licensed certified public accountants. Pursuant to that requirement, we hereby issue the comprehensive annual financial report (CAFR) of Syracuse City Corporation for the fiscal year ended June 30, 2011.

This report consists of management's representations concerning the finances of Syracuse City Corporation. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, the management of Syracuse City Corporation has established a comprehensive internal control framework that is designed both to protect the government's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation of Syracuse City Corporation's financial statements in conformity with GAAP. Because the cost of internal controls should not outweigh their benefits, Syracuse City Corporation's comprehensive framework of internal controls has been designed to provide reasonable rather than absolute assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this financial report is complete and reliable in all material respects.

The City's financial statements have been audited by Wood Richards and Associates, P. C. a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of Syracuse City Corporation for the fiscal year ended June 30, 2011, are free of material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditors concluded based upon the audit, that there was a reasonable basis for rendering an unqualified opinion that Syracuse City Corporation's financial statements for the fiscal year ended June 30, 2011, are fairly presented in conformity with GAAP. The independent auditor's report is presented as the first component of the financial section of this report. GAAP require that management provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This

letter of transmittal is designed to complement MD&A and should be read in conjunction with it. Syracuse City Corporation's MD&A can be found immediately following the report of the independent auditors.

Entities receiving funding from the federal government are federally mandated to undergo a "Single Audit" designed to meet the special needs of federal grantor agencies. The Single Audit Act of 1996 and the U. S. Office of Management and Budget's Circular A-133 governing single audit engagements require the independent auditors to report not only on the fair presentation of the financial statements, but also on the audited government's internal controls and compliance with legal requirements, with special emphasis on internal controls and legal requirements involving the administration of federal awards. Although the City received funds under federal financial assistance programs, the revenue was not sufficient to require a single audit.

The State of Utah requires the City to be audited in accordance with Government Auditing Standards (GAO Yellow Book 2003 Revision) and sets forth general requirements for auditors to follow in its Compliance Manual for Audits of Local Governments. The City is responsible for compliance with the requirements governing types of services allowed or unallowed; eligibility; matching, level of effort or earmarking; and other special tests and provisions applicable to each of its major state assistance programs as required by the State of Utah Legal Compliance Audit Guide.

#### Profile of the Government

Syracuse City was incorporated on September 3, 1935 and is located in the northern part of the state along the Wasatch Front. Syracuse became linked to Antelope Island State Park in 1969, with construction of a causeway. The City is the gateway to Antelope Island bringing 285,390 visitors in 2010, through the heart of the city. Syracuse City Corporation currently occupies a land area of 9.5 square miles and serves a population of approximately 24,330. The City is empowered to levy a property tax on both real and personal properties located within its boundaries. It also is empowered by state statute to extend its corporate limits by annexation, which occurs periodically when deemed appropriate by the governing council.

Syracuse City Corporation is governed by a six member council form of government. Policy-making and legislative authority are vested in a governing council consisting of a mayor and five other members, known as the City Council. The governing council is responsible, among other things, for passing ordinances, adopting the budget, appointing committees, and hiring the City's manager. The City Manager is responsible for carrying out the policies and ordinances of the governing council and for overseeing the day-to-day operations of the City. The Mayor and City Council are elected on a non-partisan, at-large basis and serve four-year staggered terms.

Syracuse City Corporation provides a full range of services, including police and fire protection; culinary water, secondary water, sewer and sanitation; construction and maintenance of highways, streets, and other infrastructure; and recreational activities. The governing council of the City also serves as the

Board of Directors for the Syracuse City Redevelopment Agency (RDA) and the Municipal Building Authority of Syracuse (MBA). The RDA and MBA are separate legal entities, but due to the oversight responsibilities of the City's governing council in the decision making process, they are reported within the financial statements of Syracuse City Corporation. Additional information on the RDA and MBA can be found in Note 1 in the notes to the financial statements.

The annual budget serves as the foundation for Syracuse City Corporation's financial planning and control. All departments of the City are required to submit requests for appropriations to the Budget Officer in March of each year. The Budget Officer and City Manager use these requests as the starting point for developing a tentative budget. The Budget Officer then presents the tentative budget to the governing council at their first meeting in May. The council is required to hold public hearings on the tentative budget and to adopt a final budget no later than June 22<sup>nd</sup>. The appropriated budget is prepared by fund, and department (e.g., police). Department Directors may make transfers of appropriations within a department. Transfers of appropriations between departments require approval of the governing council. Budget-to-actual comparisons are provided in this report for each individual governmental fund for which an appropriated annual budget has been adopted. For the major governmental funds, this comparison is presented on pages 42-45 as part of the basic financial statements for the governmental funds. For governmental funds with appropriated annual budgets, other than the major governmental funds, this comparison is presented in the governmental fund subsection of this report, which starts on page 73.

#### **Economic Conditions**

The City has experienced a slow economy with stagnant growth in revenues over the past three years. Revenues associated with construction, namely building permits and development impact fees, continue to remain below the levels of three to four years ago. The City anticipates that the housing market will still take several years to return to peak levels.

The City's tax revenues have shown signs of recovery in fiscal year 2011 with sales tax revenue and franchise tax revenue up 5.0% and 1.7% respectively over prior year. Property tax rates and levies by the City have remained relatively constant even though property values have declined. The property tax formula, provided in state law, is revenue based and the tax rate adjusts to provide the same revenue from year to year regardless of valuation- changes.

#### Long-Term Financial Planning

Financial policy dictates that 5% to 18% of general fund revenue be kept in the unassigned fund balance of the general fund. Each year's budget plan targets an amount within that range and may be higher or lower depending on operational and capital needs of that year. The unassigned fund balance for fiscal year ended June 30, 2011, was 14.2% of revenue.

The City uses a five year capital improvement plan to focus on upcoming projects that will require funding. Modification of the plan and reprioritization of projects takes place annually. The Council and management attempt to finance all City operations on a pay as you go basis. Issuing debt is avoided if at all possible.

The City has invested long-term in infrastructure by issuing bonds in 2006 to construct a new city hall, fire station, and making significant modifications to its public works building and police station. These buildings and improvements will benefit the city for the next 30 to 40 years. The city plans to pay down its bonds over the next 15-20 years.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to Syracuse City for its comprehensive annual financial report for the fiscal year ended June 30, 2010. This was the first year the City has achieved this prestigious award. In order to be awarded a Certificate of Achievement, the City must publish an easily readable and efficiently organized comprehensive annual financial report. The report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year. We believe that the current comprehensive annual financial report continues to meet the Certificate of Achievement Program's requirements.

The preparation of this report would not have been possible without the efficient and dedicated services of the Management Services Department. I would like to express my appreciation to all members of the City who assisted and contributed to the preparation of this report. Credit must also be given to the Mayor, City Council, and City Manager for their support for maintaining the highest standards of professionalism in the management of Syracuse City Corporation's finances.

Respectfully submitted,

Stephin Marshall

Stephen Marshall, CPA

Finance Director

# Certificate of Achievement for Excellence in Financial Reporting

Presented to

## Syracuse City Corporation Utah

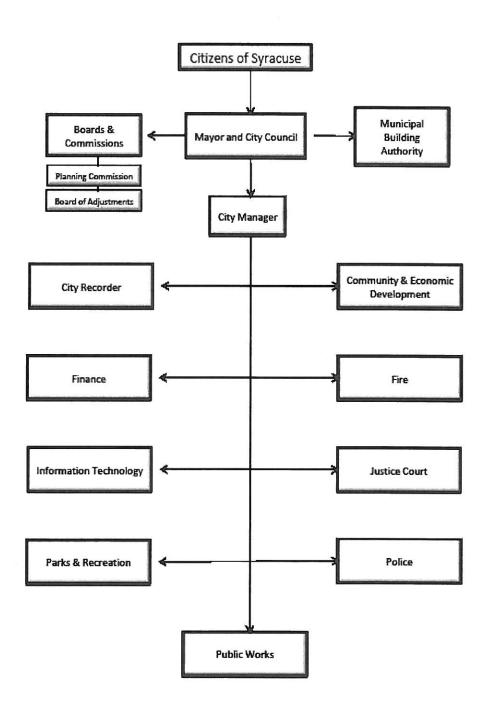
For its Comprehensive Annual Financial Report for the Fiscal Year Ended June 30, 2010

A Certificate of Achievement for Excellence in Financial Reporting is presented by the Government Finance Officers Association of the United States and Canada to government units and public employee retirement systems whose comprehensive annual financial reports (CAFRs) achieve the highest standards in government accounting and financial reporting.

CHICAGO

Executive Director

#### SYRACUSE CITY CORPORATION Organizational Chart



# SYRACUSE CITY CORPORATION List of Elected and Appointed Officials June 30, 2011

#### **Elected Officials**

Alan L. Clark D. Matthew Kimmel Douglas Peterson Larry D. Shingleton	Mayor City Councilmember City Councilmember City Councilmember City Councilmember City Councilmember City Councilmember
	Executive, Legal and Budgetary Officials
Mazuran & Hayes	City ManagerCity AttorneysBudget Officer
	Statutory Appointed Officials
Cassie Z. Brown Robert Rice	Chief of PoliceCity RecorderCity TreasurerCity Engineers
	Department Directors
Stephen Marshall Craig N. Cottrell T.J. Peace Joseph M. Bean Michael D. Waite	Community & Economic DevelopmentFinance DirectorFire ChiefInformation Technology DirectorJustice Court JudgePublic Works Director

**FINANCIAL SECTION** 



Royce J. Richards, J. D., CPA Lynn J. Wood, CPA Ryan R. Child, CPA

#### INDEPENDENT AUDITOR'S REPORT

Honorable Mayor and City Council Syracuse City

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Syracuse City, Utah, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of Syracuse City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Syracuse City, as of June 30, 2011, and the respective changes in financial position, and, cash flows, where applicable, and the respective budgetary comparisons for the General Fund, the Redevelopment Agency – Special Revenue Fund, and the Municipal Building Authority – Special Revenue Fund, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with Government Auditing Standards, we have also issued our report dated September 22, 2011, on our consideration of Syracuse City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be considered in assessing the results of our audit.

Accounting principles generally accepted in the United State of America require that the management's discussion and analysis on pages 16 through 28 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context.

We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Syracuse City's financial statements as a whole. The introductory section, schedules of revenues, expenditures, and changes in fund balance – budget to actual for the special improvement and the capital improvement funds, schedule of revenues, expenses, and changes in net assets – budget to actual for the culinary water utility, sewer utility, garbage utility, secondary water utility, storm water utility, and the motor pool funds, and statistical sections are presented for purposes of additional analysis and are not a required part of the financial statements. The introductory section, schedules of revenues, expenditures, and changes in fund balance – budget to actual for the special improvement and the capital improvement funds, schedule of revenues, expenses, and changes in net assets – budget to actual for the culinary water utility, sewer utility, garbage utility, secondary water utility, storm water utility, and the motor pool funds, and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Ogden, UT

September 22, 2011

WOOD Richards & Associates

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

The following is a discussion and analysis of Syracuse City's financial performance and activities for the year ended June 30, 2011. When read in conjunction with the notes to the financial statements, this section's financial highlights, overview and analysis will assist the reader to gain a more complete knowledge of the City's financial performance.

Since the Management's Discussion and Analysis (MD&A) is designed to focus on the current year's activities, resulting changes and currently known facts, we encourage readers to consider the information presented in conjunction with the letter of transmittal and the City's financial statements.

#### Financial Highlights

- The assets of Syracuse City exceeded liabilities at June 30, 2011 by \$92,218,963 (net assets).
   Of this amount, \$5,040,366 (unrestricted net assets) may be used to meet the government's ongoing obligations.
- Syracuse City's total net assets increased by \$5,205,519 during the fiscal year. Net assets of governmental activities increased \$2,504,801 or 6.2%. Net assets of business-type activities increased \$2,700,718 or 5.8%. The majority of the increase in net assets during the year came from infrastructure assets contributed by developers of new subdivisions (i.e. streets, water lines, sewer lines, and storm drains).
- Syracuse City's governmental funds reported combined ending fund balances of \$2,099,129 at June 30, 2011. Approximately 61% or \$1,270,579 of the ending fund balance is considered unrestricted (committed, assigned, or unassigned) and is available for spending either at the City's discretion or upon council approval.
- At June 30, 2011, unreserved fund balance for the general fund was \$1,000,413 or 13.2% of the total general fund expenditures.
- Syracuse City's total debt decreased by \$794,000 from principal payments on outstanding bonds.

#### Overview of the Financial Statements

This discussion and analysis is intended to serve as an introduction to Syracuse City's basic financial statements which are comprised of: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to the financial statements. This report also includes other supplementary information in addition to the basic financial statements.

The financial statements also include information about Syracuse City Redevelopment Agency and the Municipal Building Authority of Syracuse City, blended *component units* of Syracuse City. Both entities are separate legal creations of Syracuse City but are reported here instead of having separate reports. A detailed explanation of the reporting entity is part of the notes to the financial statements.

#### **Government-Wide Financial Statements**

The government-wide financial statements are designed to provide the reader with a broad overview of Syracuse City's finances in a manner similar to a private-sector business. The governmental and business-type activities are consolidated into columns which add to a total for the primary government.

The statement of net assets presents information on all of the City's assets and liabilities, with the difference between the two reported as net assets. Over time, increases and decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating. However, the reader will need to consider other non-financial factors. This statement combines and consolidates governmental fund's current financial resources with capital assets and long-term obligations.

The statement of activities presents information showing how the City's net assets changed during the fiscal year reported. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus all of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

Both of the government-wide financial statements distinguish functions of Syracuse City Corporation that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities of Syracuse City Corporation include general government, public safety, highways and streets, community and economic development, redevelopment, culture and recreation and park development. The business-type activities of Syracuse City Corporation include the Secondary Water Fund, Culinary Water Fund, Sewer Utility Fund, Storm Sewer Utility Fund, and Garbage Utility Fund.

#### **Fund Financial Statements**

A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. Syracuse City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance related legal requirements. All of the funds of the City can be divided into two types: governmental funds and proprietary funds.

<u>Governmental funds.</u> These funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

<u>Proprietary funds.</u> Syracuse City Corporation maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its Secondary Water Utility, Culinary Water Utility, Sewer Utility, Storm Sewer Utility, and Garbage Utility. Internal service funds are an accounting device used to accumulate and allocate costs internally among the City's various functions. Syracuse City Corporation uses internal service funds to account for its motor pool activities. Because these services predominantly benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

#### **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### **Government-Wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. Syracuse City Corporation's assets exceeded liabilities by \$92,218,963 at the close of the most recent year, June 30, 2011.

The largest portion of the City's net assets, 92.6%, reflects its investment in capital assets (e.g., land, buildings, infrastructure, machinery, and equipment), less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources need to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the City's net assets, 1.93%, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net assets, \$5,040,366, may be used to meet the City's ongoing obligations to citizens and creditors.

The following table reflects the condensed statement of net assets:

# Syracuse City Corporation's Net Assets (Stated in Thousands of Dollars) As of June 30

		nmental vities	Activities		То	tal
	2011	2010	2011	2010	2011	2010
Current and other assets	\$4,572	\$3,761	\$5,559	\$5,072	\$10,130	\$8,833
Capital assets	56,757	55,509	44,046	42,052	100,803	97,561
Total assets	61,329	59,270	49,605	47,124	110,933	106,394
Long-term debt						
outstanding	15,741	16,404	226	339	15,967	16,743
Other liabilities	2,387	2,170	360	467	2,747	2,637
Total liabilities	18,128	18,574	586	806	18,714	19,380
Net assets: Invested in capital assets						
net of related debt	41,578	39,655	43,820	41,712	85,398	81,367
Restricted	811	727	970	714	1,781	1,441
Unrestricted	811	314	4,229	3,892	5,040	4,206
Total net assets	\$43,200	\$40,696	\$49,019	\$46,318	\$92,219	\$87,014

At the end of the current fiscal year, Syracuse City Corporation is able to report positive balances in all three categories of net assets, both for the government as a whole, as well as for its separate governmental and business-type activities. The same situation held true for the prior fiscal year.

The Motor Pool Fund and Special Improvement District Fund were the only funds reporting a deficit in unrestricted net assets in the prior fiscal year. These funds were close during fiscal year 2011 with operating transfers from the Capital Improvement Fund (see note 7 in the footnotes). The Motor Pool Fund transferred all their assets that had a net book value of \$475,510 into the General Fund upon the close of the fund.

The following table summarizes Syracuse City's total revenues, expenses, and changes in net assets for fiscal year 2011:

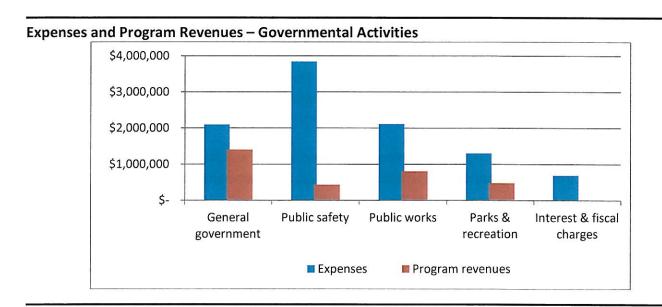
# Syracuse City Corporation's Changes in Net Assets (Stated in Thousands of Dollars) As of June 30

	Governmental Activities		Busines Activ	15.5	Total		
	2011	2010	2011	2010	2011	2010	
Revenues:							
General Revenues:							
Taxes	\$ 5,960	\$ 5,668	\$ -	\$ -	\$ 5,960	\$ 5,668	
Impact fees	227	482	253	502	480	984	
Other	100	42	21	-	121	42	
Interest	11	10	21	21	32	31	
Program Revenues:							
Charges for services	3,110	2,374	5,300	5,294	8,410	7,668	
Operating Grants and							
Contributions	~	115	2	-	-	115	
Capital Grants and							
Contributions	2,946	2,771	2,547	2,337	5,493	5,108	
Total revenues	12,354	11,462	8,142	8,154	20,496	19,616	
Expenses:							
General government	2,094	1,663	=	_	2,094	1,663	
Public safety	3,844	3,724	_	-	3,844	3,724	
Public works	2,115	2,121	-	1-	2,115	2,121	
Parks and recreation	1,299	1,083	=	-	1,299	1,083	
Interest on long-term	684	696	-	-	684	696	
Debt							
Utilities	-	-	5,255	4,982	5,255	4,982	
Total expenses	10,036	9,287	5,255	4,982	15,291	14,269	
Changes in net assets							
before transfers	2,318	2,175	2,887	3,172	5,205	5,347	
Transfers	186_	190	(186)_	( 190)			
Change in net assets	2,504	2,365	2,701	2,982	5,205	5,347	
Net assets - beginning	40,696	38,331	46,318	43,336	87,014	81,667	
Net assets – ending	\$43,200	\$40,696	\$49,019	\$46,318	\$92,219	\$87,014	

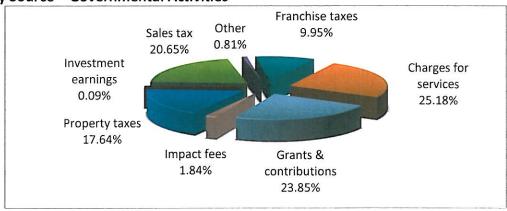
**Governmental activities**. Governmental activities increased Syracuse City's net assets by \$2,504,801 in the current fiscal year. Key elements of the increase were as follows:

- Capital contributions from developers during fiscal year 2011 including streets, sidewalks, and curb and gutter totaled \$2,943,282.
- Overall, property taxes increased by \$149,190 in the governmental funds over prior year.
   Property taxes in the general fund increased by \$37,180, while the increment received by the RDA increased \$136,591. The remaining change was from fee-in-lieu received from motor vehicle registrations and delinquent property taxes.
- Sales tax revenue increased 5.0% or \$122,626 over the previous fiscal year while franchise taxes increased 1.7% or \$19,962.
- Class C Road funds increased 4.1%, \$27,192, over prior year.
- Impact fees related to new development decreased by 52.9%, \$255,447 over prior year.
- Operating expenses in total did not fluctuate significantly. With the slow economy, cuts were made in expenditures in 2010 and 2011.

The following graphs display a different perspective on governmental activities expenses compared to program revenues attributed to the activity:



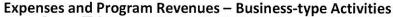


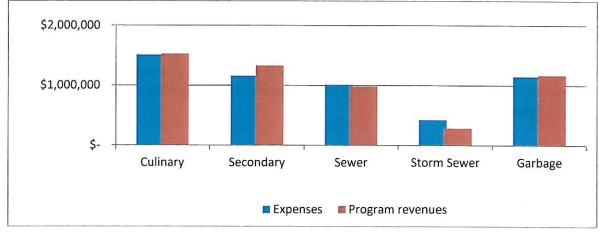


**Business-type activities**. Business-type activities increased Syracuse City's net assets by \$2,700,718 in the current fiscal year. At the end of the current fiscal year, all of the City's business-type funds reported positive net assets. Key elements of the increase to net assets of business-type activities include:

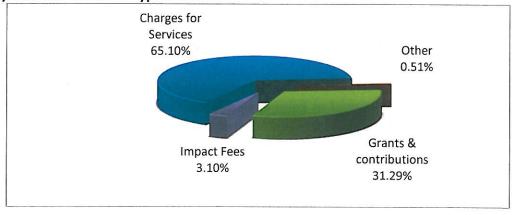
- Capital contributions from developers during fiscal year 2011 including culinary water, secondary water, sewer and storm sewer lines totaled \$2,547,361.
- User fee revenue from culinary water, secondary water, sewer, storm sewer and garbage services had an increase of \$44,031.
- Impact fees related to new development decreased by 49.7%, \$249,443.
- Revenue from late utility bills, new connection fees, and ownership transfer fees decreased by \$37,352.

The following graphs display a different perspective on business-type activities reflected in the City's statement of activities:





#### Revenues by Source – Business-type Activities



#### Financial Analysis of the Government's Funds

As noted earlier, Syracuse City Corporation uses fund accounting to ensure and demonstrate compliance with finance related legal requirements.

<u>Governmental funds</u>. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

At June 30, 2011, the City's governmental funds reported combined ending fund balances of \$2,099,129, an increase of \$318,845 from the prior year. There are five components of funds balance;

nonspendable, restricted, committed, assigned, and unassigned. The nonspendable fund balance of \$17,276 includes items that are prepaid expenses and inventory. The restricted fund balance totaling \$811,274 is funds that must be spent for specific purposes and are externally restricted. The committed fund balance totaling \$80,183 is for funds that are not restricted but require council approval before monies can be spent. The assigned fund balance of \$189,983 is unrestricted in nature but has been assigned internally by management for a specific or intended use. Finally, unassigned fund balance of \$1,000,413 is available for spending at the City's discretion and has not been assigned for a specific purpose.

The general fund is the chief operating fund of the City. At the end of the current fiscal year, unassigned fund balance of the general fund was \$1,000,413, while the total fund balance was \$1,471,336. As a measure of the general fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total expenditures. Unreserved fund balance represents 13.2% of total general fund expenditures, while total fund balance represents 19.5% of that same amount.

During the fiscal year, the fund balance of Syracuse City Corporation's general fund (budget basis) increased by \$324,146. Key factors in the change are as follows:

- Revenue from justice court fines was up 12.2% or \$35,998 over prior year.
- Revenue from ambulance services was up 44.9% or 84,873 over prior year.
- Revenue from current year property taxes was up 4.1% or \$62,281 over prior year.
- Revenue from building permits was down 30.2% or \$77,244 over prior year.
- City-wide departments worked to keep expenditures down. The majority of departments did not expend all of their budgeted funds. General government was under budget by \$81,666; public safety under budget by \$32,725; public works under by \$440,252; and parks and recreation under budget by \$28,176.

The fund balance of the redevelopment fund increased by \$183,751 or 75.2%. This increase was due to an increase in the tax increment during fiscal year 2011. The City is building up a reserve balance to use in future years when the money will be needed for infrastructure improvements within the redevelopment areas.

The fund balance of the capital improvements fund decreased by \$203,949 or 51.8%. This decrease is due to operating transfers to close out the motor pool fund and the special improvement district fund during FY2011.

<u>Proprietary funds</u>. Syracuse City Corporation's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

Unrestricted net assets of the culinary water fund at the end of the fiscal year 2011 were \$1,985,158, for the sewer utility fund unrestricted net assets were \$646,164, for the garbage utility fund unrestricted net assets were \$229,469, for the secondary water utility fund unrestricted net assets

were \$1,046,914, and for the storm water utility fund unrestricted net assets were \$321,217. Change in net assets for the five utility funds were as follows: Culinary water utility fund increased \$292,249, sewer utility fund increased \$211,708, garbage utility fund increased \$22,490, secondary water utility fund decreased (\$235,579), and storm water utility fund increased \$46,165.

Operating revenues for the culinary water utility fund decreased 1.3% or \$20,834 from the prior year. Expenses increased 16.4% or \$212,946. This increase was mainly attributed to an increase in salaries and wages expense as well as an increase in the administrative fee charged to the fund. Infrastructure contributions from developers increased net assets by \$776,719.

Operating revenues and expenses for the sewer utility fund remained fairly consistent with prior year. Infrastructure contributions from developers increased net assets by \$607,457.

Operating revenues for the garbage utility fund remained fairly consistent with the prior year. Expenses increased 7.1% or 76,250. This increase was due to increase contractual service costs from the outside vendor.

Operating revenues for the secondary water utility fund remained consistent with the prior year. Expenses increased 6.8% or \$73,539. This increase was mainly attributed to an increase in salaries and wages expense as well as an increase in the administrative fee charged to the fund. Infrastructure contributions from developers increased net assets by \$630,688.

Operating revenues for the storm water utility fund remained consistent with the prior year. Expenses decreased 20.6% or \$110,385. This decrease was mainly attributed to a decrease in the administrative fee charged to the fund. Infrastructure contributions from developers increased net assets by \$532,497.

#### **General Fund Budgetary Highlights**

During the fiscal year, the general fund's original budget for expenditures and other financing uses was amended from an original total of \$8,398,714 to a final budget of \$8,575,614, an increase of \$176,900. Some of the more significant changes to individual revenue and expenditure items are as follows:

- \$57,638 decrease in employee wages and benefits. Three employees left during the year and their positions were not filled for several months. This included the City Manager, Community & Economic Development Director and Building Inspector.
- \$30,000 increase in revenue from court fines.
- \$80,000 increase in ambulance revenues.
- \$38,400 increase in federal grants revenue and grant expense for the purchase of radios for the fire department.
- \$25,500 increase in revenue for management of the re-development fund.

<u>Budget to actual.</u> At the conclusion of the fiscal year, there were some differences between final budgeted revenues and expenditures and actual results. Most revenue classifications exceeded budget. The most noteworthy were sales and use taxes, court fines, and recreation fees exceeded expectations by \$101,143, \$41,246, and \$28,833, respectively. One major revenue classification, impact fees, fell short of budget expectations by \$245,287. This was primarily due to the slower economy. In total, general fund revenue fell short of budget expectations by \$59,527 or 0.8%.

#### **Capital Assets and Debt Administration**

<u>Capital assets</u>. Syracuse City Corporation's investment in capital assets for its governmental and business-type activities as of June 30, 2011, amounts to \$85,397,392 (net of related debt). The investment in capital assets includes land, buildings, improvements other than buildings, infrastructure, machinery and equipment, vehicles, and construction in progress. The total increase in the City's investment in capital assets for the current fiscal year was \$4,030,613 or 5.0% (a 2.4% increase in governmental activities and a 2.6% increase in business-type activities).

Major capital asset events during the current fiscal year include the following:

- Infrastructure from developers through acceptance of new subdivision, \$5,481,643. Includes curb, gutter, sidewalks, roads, culinary water lines, secondary water lines, sewer lines, storm drains, and land drains.
- Completed reconstruction of 2700 South roadway from 1000 West to 2000 West, \$552,090.
- Completed secondary waterline on 2700 South from 1000 West to 2000 West, \$681,168.
- Finished upgrade to culinary waterline on 1700 S from 1000 W to 2000 W, \$209,649.
- Purchase two heavy duty lawn mowers for the parks, \$34,587.
- Construction of new fuel storage tank for state fuel site, \$28,656.
- Site improvements along 1700 South, \$73,447.
- Infrastructure improvements made in redevelopment area, \$71,140.

Syracuse City Corporation's Capital Assets (Stated in Thousands of Dollars and Net of Depreciation)										
TO SECURE A SECURE AND A SECURE ASSESSMENT AS A SECURE AS A SECURITARIA AS A SECU	Government	To	tal							
berne winer with somback stall wa	2011	2010	2011	2010	2011	2010				
Land, water stock & CIP	\$ 9,053	\$ 9,194	\$ 8,621	\$ 8,827	\$ 17,674	\$ 18,021				
Infrastructure	42,935	39,305	49,161	45,809	92,096	85,114				
Buildings and equipment	25,396	25,355	1,942	1,860	27,338	27,215				
Accumulated depreciation	(20,627)	(18,345)	(15,678)	(14,445)	(36,305)	(32,790)				
Total capital assets	\$56,757	\$55,509	\$44,046	\$42,051	\$100,803	\$97,560				

Additional information on Syracuse City Corporation's capital assets can be found in note 4 on pages 63-64 of this report.

<u>Long-term debt</u>. In 1992, the City issued \$2,200,000 in Water Revenue Notes with the State of Utah to finance the construction of a storage reservoir and upgrade the main transmission lines throughout the City. These are zero interest bearing notes and mature in January 2013 with principal payments due annually. The balance due on the notes at June 30, 2011 is \$226,000.

In April 2005, the City issued \$2,100,000 in sales tax revenue bonds to fund the acquisition of water shares, the construction of a water reservoir, and improvements to the parks and secondary water system. Principal payments are due annually in April through 2020. Interest is due semi-annually in April and October. The balance due on the bonds at June 30, 2011 is \$1,390,000.

At the end of the current fiscal year, the City's blended component unit, the Municipal Building Authority of Syracuse City (MBA), had total bonded debt outstanding of \$13,901,000. The bonds were issued for the purpose of financing the construction of a new city hall, a public works addition, remodel of the police station and construction of a new city fire station. The bonds mature in 2028 with principal payments due annually in March. Interest is due semi-annually in March and September.

Syracuse City Corporation's Long-term Debt As of June 30										
			2011	- ALLEN AND ALLE	2010					
Governmental Activities:										
2005 Park Development Bonds			1,390,000		1,515,000					
2006 MBA Lease Revenue Bonds			8,380,000		8,715,000					
2008 MBA Lease Revenue Bonds			5,521,000		5,742,000					
Business-type Activities:										
1992 Water Revenue Note A			110,000		165,000					
1992 Water Revenue Note B			116,000		174,000					
	Total	\$	15,517,000	\$	16,311,000					

State statutes limit the amount of general obligation debt a governmental entity may issue to 4% of its total taxable value. The current limitations for the City are \$42,077,938. Syracuse City Corporation currently does not have any outstanding general obligation debt. In addition, state statutes allow for an additional 4% to be used for water, sewer and electrical projects thus resulting in a debt limit of 8% of total taxable value. The City's water and sewer utility is allowed an additional \$42,077,938 in debt obligation.

Additional information on Syracuse City Corporation's long-term debt activity can be found in note 6 on pages 65-67 of this report.

#### **Economic Factors and Next Year's Budgets**

Sales tax revenues for the fiscal year ended June 30, 2011 were 5.0% higher than the previous year. It is expected that sales tax revenue will remain steady and is not anticipated to grow much in the next fiscal year.

Construction of new homes has been below expectations and revenues associated with residential construction have been lower than budgeted for fiscal year 2011. The city anticipates that new construction will remain low but anticipates a rise in building permits in fiscal year 2012.

The seasonally adjusted unemployment rate for Davis County as reported by the Utah Department of Workforce Services for June 2011 was 6.9%. This is 0.2% higher than the 6.7% for June 2010. The rate reported for the State of Utah for June 2011 was 7.4%. These compare favorably to the national seasonally adjusted rate reported by the U.S. Department of Labor, Bureau of Labor and Statistics for June 2011 of 9.2%. County and state unemployment rates have been increasing slightly over the past year. The City anticipates that unemployment rates will begin to trend downward in the next few years.

These factors along with other economic factors were considered in preparing the 2011-2012 fiscal year budget.

#### Request for Information

This financial report is designed to provide a general overview of Syracuse City Corporation's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Finance Director, 1979 West 1900 South, Syracuse, Utah 84075. The report is also posted on the City's website at www.syracuseut.com

#### **BASIC FINANCIAL STATEMENTS**

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# SYRACUSE CITY STATEMENT OF NET ASSETS JUNE 30, 2011

ASSETS		Governmental Business-type Activities Activities			Total		
Cash and Cash Equivalents		4 42 4 272					
Accounts Receivable	\$	1,134,372	\$	4,061,305	\$	5,195,677	
Taxes Receivable		86,001		527,829		613,830	
Prepaid Expenses		2,252,147		•		2,252,147	
Deposits & Inventories		800		-		800	
Unamortized Costs of Issuance		16,476		-		16,476	
Restricted Cash		260,488		-		260,488	
Capital Assets:		820,952		969,931		1,790,883	
Land and Related Non-Depreciable Assets		0.052.220		0.000.000			
Depreciable Infrastructure		9,053,330		8,620,828		17,674,158	
Buildings, Equipmt, & Other Depreciable Assets		42,935,459		49,161,251		92,096,710	
Less Accumulated Depreciation		25,395,519		1,941,485		27,337,004	
33 Mg Sinda garage gay visitores postgarantes • Operation of the state	-	(20,626,934)		(15,677,764)		(36,304,698)	
Total Capital Assets		56,757,374		44,045,800		100,803,174	
TOTAL ASSETS		61,328,610		49,604,865		110,933,475	
LIABILITIES							
Accounts Payable and Accrued Liabilities		641,262		360,212		1,001,474	
Unearned Revenue		1,570,357				1,570,357	
Interest Payable		175,872		-		175,872	
Long-term Debt:						*	
Due Within One Year		771,344		113,000		884,344	
Due in More Than One Year		14,969,465		113,000		15,082,465	
TOTAL LIABILITIES		18,128,300		586,212		18,714,512	
NET ASSETS							
Invested in Capital Assets, Net of Related Debt		41,577,592		43,819,800		85,397,392	
Restricted for:		,0.,,,552		43,013,000		65,551,552	
Class "C" Road Activities		135,826		220		135,826	
Impact Fees		247,316		902,408		1,149,724	
Special Revenue Activities		428,132		-		428,132	
Debt Service				67,523		67,523	
Unrestricted		811,444		4,228,922		5,040,366	
TOTAL NET ASSETS	\$	43,200,310	\$	49,018,653	\$	92,218,963	
	<del>-</del>	43,200,310	<del>-</del>	73,010,033	<del>-</del>	32,218,963	

# SYRACUSE CITY STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

					Progra	m Revenues			
						Operating		Capital	
			(	harges for	17.7	ants and		Grants and	
Activities		Expenses		Services	Con	tributions	Contributio		
Primary Government:									
Governmental:									
General Government	\$	2,093,864	\$	1,397,319	\$	-	\$	-	
Public Safety		3,843,940		432,440		=		-	
Public Works		2,114,678		804,016		-		2,934,282	
Parks and Recreation		1,298,632		476,469		-		12,011	
Interest and Other Charges									
on Long-term Debt	1942	684,474		•		-			
<b>Total Governmental Activities</b>		10,035,588		3,110,244		:-		2,946,293	
Business-type:						25. 33	2		
Culinary Water		1,509,611		1,528,379				776,719	
Sewer		1,012,749		985,702		:-		607,457	
Garbage		1,148,287		1,169,759		-		-	
Secondary Water		1,158,364		1,331,091		-		630,688	
Storm Drain		426,122		285,548		N.T.		532,497	
<b>Total Business-type Activities</b>		5,255,133	00.00	5,300,479	The same seems	-		2,547,361	
Total Primary Government	\$	15,290,721	\$	8,410,723	\$	-	\$	5,493,654	

**General Revenues:** 

**Property Tax** 

Sales Tax

Franchise Tax

Total Taxes

TOTAL TAX

**Impact Fees** 

**Unrestricted Interest Earned** 

Transfer in (out)

Other General Revenues:

Miscellaneous

Gain or (loss) on sale of asset

**Total General Revenues** 

Change in Net Assets

**Net Assets-Beginning** 

**Net Assets-Ending** 

	Net (Expense)	Reve	nue and Chang	es in	Net Assets
			ary Governmen	t	
	vernmental	В	lusiness-type		
	Activities		Activities		Total
\$	(696,545)	\$	-	\$	(696,545)
	(3,411,500)				(3,411,500)
	1,623,620		-		1,623,620
	(810,152)		-		(810,152)
	(684,474)		-		(684,474)
	(3,979,051)		•		(3,979,051)
	-		795,487		795,487
	-		580,410		580,410
	.≅u		21,472		21,472
	•		803,415		803,415
	-		391,923		391,923
	-	WHILE COLUMN	2,592,707		2,592,707
	(3,979,051)		2,592,707		(1,386,344)
	2,179,508		=		2,179,508
	2,551,143		50 <del></del>		2,551,143
	1,228,857		-		1,228,857
	5,959,508		<del>-</del>		5,959,508
	226,713		252,539		479,252
	11,421		20,816		32,237
	186,230		(186,230)		•
	99,980		-		99,980
-	-		20,886		20,886
	6,483,852		108,011		6,591,863
	2,504,801		2,700,718		5,205,519
	40,695,509		46,317,935		87,013,444
\$	43,200,310	\$	49,018,653	\$	92,218,963

# SYRACUSE CITY BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2011

	·	General Fund	Rede	Redevelopment Fund		Municipal Building Authority Fund	
ASSETS							
Cash and Cash Equivalents	\$	1,012,943	\$	-	\$	-	
Restricted Cash		383,142		428,132		9,678	
Accounts Receivable		32,905		-		-	
Taxes Receivable		2,217,945		-			
Prepaid Expenses		800		-		•	
Deposits & Inventories		16,476				-	
TOTAL ASSETS	\$	3,664,211	\$	428,132	\$	9,678	
LIABILITIES							
Accounts Payable and Accrued Liabilities	\$	624,243	\$	-	\$	-	
Deferred Income		1,568,632		-			
TOTAL LIABILITIES		2,192,875		-		_	
FUND BALANCES							
Nonspendable:							
Prepaids, Deposits, and Inventory		17,276		-		-	
Restricted for:							
Class "C" Roads		135,826		-		( <del></del>	
Impact Fees		247,316		-		-	
Redevelopment Fund		-		428,132		-1	
Committed:							
Municipal Building Authority		-		<b>=</b> 0		9,678	
Park Maintenance		16,687		•		=	
Street Lighting		53,818				-	
Assigned:							
Capital Improvements		4 000		<b>H</b>		-	
Jnassigned		1,000,413		-	+	-	
TOTAL FUND BALANCES		1,471,336		428,132		9,678	
TOTAL LIABILITIES AND FUND BALANCES	\$	3,664,211	\$	428,132	\$	9,678	

 S.I.D. Debt Service Fund	lmp	Capital provements Fund	Total Governmental Funds			
\$ -	\$	121,429 - 53,096 34,202	\$	1,134,372 820,952 86,001 2,252,147 800		
 				16,476		
\$ -	\$	208,727	\$	4,310,748		
\$ 	\$	17,019 1,725 18,744	\$	641,262 1,570,357 2,211,619		
-		-		17,276		
en e		-		135,826		
·=		-		247,316		
-		-		428,132		
-		-		9,678 16,687 53,818		
-		189,983		189,983 1,000,413		
		189,983		2,099,129		
\$ -	\$	208,727	\$	4,310,748		

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## RECONCILIATION OF THE BALANCE SHEET -- GOVERNMENT FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2011

Total fund balance governmental funds		\$ 2,099,129
Amount reported for governmental activities in the statement of net assets are different	because:	
Capital Assets used in governmental activities are not financial resources and		
therefore are not reported as assets in governmental funds. These assets consist of:		
Land and related non-depreciable assets	9,021,159	
Depreciable Infrastructure	42,935,459	
Buildings, equipment, and other depreciable assets	25,395,519	
Construction in process	32,171	
Accumulated Depreciation (2	20,626,934)	
Total Capital Assets		56,757,374
Bond issuance costs are amortized over the life of the bonds on the statement of ne	t assets	260,488
Some liabilities are not due and payable in the current period and therefore		
are not reported in the funds. Those liabilities consist of:		
B-LL	15,291,000)	
Compensated absences	(300,539)	
Unamortized premium	(149,270)	
Interest payable	(175,872)	
Total Long-Term Debt	, , , , , , ,	 (15,916,681)
Total net assets governmental activities		\$ 43,200,310

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2011

		General Fund	Red	evelopment Fund	I	lunicipal Building hority Fund
REVENUES:	-	1.000		<del></del> (		
Taxes	\$	4,333,403	\$	421,094	\$	-
Licenses and permits		245,223		-		•
Impact fees		226,713		-		•
Intergovernmental revenues		845,653		-		-
Administrative Fees		579,000		-		
Charges for services		996,036		-		-
Fines and forfeitures		331,246		-		-
Interest		8,206		1,391		330
Management Fee		63,000		-		2
Lease revenue (payments)		in the section		-		1,172,921
Miscellaneous		84,377				
Total		7,712,857		422,485		1,173,251
EXPENDITURES:						
Current:						
General government		1,689,503		146,594		-
Public safety		3,369,555		•		-
Public works		1,282,843		-		-
Parks and Recreation		1,025,804		-		3. <del>70</del>
Capital outlay		-		92,140		). <del>-</del>
Debt service:		4-2				
Principal retirement		125,000		-		556,000
Interest and other		67,669				616,921
Total		7,560,374		238,734	-	1,172,921
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES BEFORE OTHER FINANCING SOURCES (USES)		152,483		183,751		330
OTHER FINANCING SOURCES (USES):						
Transfers in		186,230		-		-
Transfers out		(14,567)		-		-
Total		171,663				-
NET CHANGE IN FUND BALANCES		324,146		183,751		330
FUND BALANCES, BEGINNING OF YEAR		1,147,190		244,381		9,348
FUND BALANCES, END OF YEAR	\$	1,471,336	\$	428,132	\$	9,678

S.I.I Debt Se Fun	rvice	Capital Improvements Fund	Total Governmental Funds
\$ -		\$ 1,228,857	\$ 5,983,354
-		-	245,223
		-	226,713
-		-	845,653
-		100 100	579,000
-			996,036
=		÷	331,246
-		1,494	11,421
-		*	63,000
-		(1,172,921)	-
-		77,700	162,077
-		135,130	9,443,723
-			1,836,097
			3,369,555
		•	1,282,843
-		-	1,025,804
-		32,171	124,311
-		-	681,000
			684,590
-		32,171	9,004,200
_		102,959	420 522
		102,535	439,523
1	4,567	_	200,797
-	,	(306,908)	(321,475)
1.	4,567	(306,908)	(120,678)
	4,567	(203,949)	318,845
(14	4,567)	393,932	1,780,284
\$ -		\$ 189,983	\$ 2,099,129

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## RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES FOR THE FISCAL YEAR ENDED JUNE 30, 2011

Net change in fund balance - total governmental funds	\$	318,845
Amount reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. Depreciation of \$2,282,326 exceeded capital purchases of \$596,463 during the current period.		(1,685,863)
The governmental funds report the amount due from future year property tax assessments as deferred revenue rather than revenue. The statement of net assets recognizes those revenues. This is the current year change in the deferred revenue of the S.I.D Debt Service Fund.		(23,846)
The long-term portion of the liability for compensated absences is not recorded in the fund level, but is reported in the statement of net assets. This is the current year change in the liability, reported as an expense in the statement of activities.		(26,641)
The governmental funds report bond proceeds as an other financing source, while repayment of bond principal is reported as an expenditure. Also, governmental funds report the effect of issuance costs and premiums when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. The governmental funds report interest expense when it is paid, however the statement of net assets reports interest when it accrues. The net effect of these differences in the treatment of general obligation bonds and related items is as follows:		
Amortization of premium 8,863 Amortization of cost of issuance (15,140) Accrued interest 7,303 Repayment of bond principal 681,000		682,026
During the 2011 fiscal year the Motor Pool Fund was closed out. Government funds do not include the benefit they receive from using the Motor Pool's Fixed Assets, however, they are included on the entity wide statements. This is the change in the unrestricted net assets to close out the fund.	-	
Governmental funds do not report contributions of infrastructure from developers as a revenue		305,998
in the governmental statements. It is recorded as part of the entity wide presentation.		2,934,282
Changes in net assets of governmental activities	\$	2,504,801

### SYRACUSE CITY GENERAL FUND

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Budgete	d Amounts		Variance With
	Original	Final	Actual	Final Budget
REVENUES:				
Taxes:				
Current property taxes	\$ 1,565,084	\$ 1,565,084	\$ 1,577,797	\$ 12,713
Fee-In-lieu	180,000	180,000	176,529	(3,471
Delinquent prior years' taxes	30,000	30,000	27,934	(2,066
Sales tax	2,500,000	2,450,000	2,551,143	101,143
Total	4,275,084	4,225,084	4,333,403	108,319
Licenses and permits:				
Business licenses	58,000	50,000	50,715	715
Building permits	200,000	200,000	177,858	(22,142
Burial permits	14,000	14,000	16,650	2,650
Total	272,000	264,000	245,223	(18,777
Impact fees:				
Park purchase	50,000	50,000	11,410	(38,590
Park development	243,000	243,000	123,015	(119,985
Public safety	29,000	29,000	15,285	(13,715
Transportation	150,000	150,000	77,003	(72,997
Total	472,000	472,000	226,713	(245,287
Intergovernmental revenues:				
Class "C" road fund allotment	650,000	650,000	685,242	35,242
Liquor fund allotments	21,000	19,000	18,911	(89
Federal grants and reimbursements	8,600	47,000	39,275	(7,725
State and local grants and reimbursements	82,700	82,700	80,822	(1,878
Local governments service agreements	16,000	21,400	21,403	3
Total	778,300	820,100	845,653	25,553
Administrative Fees	579,000	579,000	579,000	-
Charges for services:				
Development reviews and inspections	101,000	101,000	82,106	(18,894)
Recreation fees	160,000	164,400	193,233	28,833
Community Center fees	37,000	38,000	41,705	3,705
Ambulance revenue	190,000	270,000	273,895	3,895
Traffic school and other police charges	13,000	19,000	17,045	(1,955)
Road cut fees	-	• 1	2,298	2,298
Post Office commissions	40,000	40,000	44,122	4,122
Parks Maintenance fee	226,500	226,500	225,156	(1,344)
Street lighting fee	102,000	114,500	116,476	1,976
Total	869,500	973,400	996,036	22,636
Justice Court Fines and forfeitures	260,000	290,000	331,246	41,246
Interest	16,000	16,000	8,206	(7,794)
Management Fee	37,500	63,000	63,000	_
Microllandeus				
Miscellaneous:	500	C 20C		·
Sale of materials and supplies	600	6,300	5,791	(509)
Sale of cemetery lots	24,000	24,000	27,920	3,920
Buildings and Parks rentals	7,500	10,000	16,375	6,375
Sundry	6,000	29,500	34,291	4,791
Total	38,100	69,800	84,377	14,577
TOTAL REVENUES	\$ 7,597,484	\$ 7,772,384	\$ 7,712,857	\$ (59,527)

#### **GENERAL FUND**

### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2011

		Budgete	d Am	ounts			Var	iance With
EXPENDITURES:	-	Original		Final		Actual		al Budget
General government:								a aagut
City council	\$	52,724	\$	52,724	\$	51,787	\$	937
City court		184,299		215,196		209,931		5,265
Administration		910,605		780,883		735,392		45,491
Community and Economic Development		238,132		339,101		320,570		18,531
Buildings and grounds		205,676		225,676		223,707		1,969
Information Systems		157,589		157,589		148,116		9,473
Total		1,749,025	_	1,771,169		1,689,503		81,666
Public safety:								
Police department		2,001,728		2,011,728		1,983,504		28,224
Fire department		1,294,487		1,390,552		1,386,051		4,501
Total		3,296,215	_	3,402,280		3,369,555		32,725
Public works:				<del> </del>		-,,,,,,,,,	-	02,725
Building inspector		237,322		177,595		174,952		2 642
Street Lighing		102,000		107,000		100,039		2,643
Class "C" roads		1,431,500		1,438,500		1,007,852		6,961
	-						-	430,648
Total	-	1,770,822		1,723,095		1,282,843		440,252
Parks and recreation:								
Parks		588,213		554,606		542,296		12,310
Recreation		477,317		499,374		483,508		15,866
Total	0.	1,065,530		1,053,980		1,025,804		28,176
Debt Service:								
Debt principal		125,000		125,000		125,000		-
Debt interest and fees		86,230	·	86,230		67,669		18,561
Total		211,230		211,230		192,669		18,561
TOTAL EXPENDITURES		8,092,822		8,161,754		7,560,374		601,380
EXCESS (DEFICIENCY) OF REVENUES								
FINANCING SOURCES (USES)		(495,338)		(389,370)		152,483		541,853
OTHER FINANCING SOURCES (USES):								
Transfers in		186,230		186,230		186,230		-
Transfers out		-		(14,600)		(14,567)		33
Appropriations of Fund Balance		309,108		399,260	_	-		(399,260)
Total		495,338		570,890		171,663		(399,227)
NET CHANGE IN FUND BALANCE		-		181,520		324,146		142,626
FUND BALANCE, BEGINNING OF YEAR		1,147,190		1,147,190		1,147,190		
FUND BALANCE, END OF YEAR	\$	1,147,190	\$	1,328,710	\$	1,471,336	\$	142,626

## REDEVELOPMENT AGENCY - SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	 Budgeted	Amou					nce With
	 Original		Final		Actual	Fina	l Budget
REVENUE:							
Property tax increment	\$ 250,000	\$	420,000	\$	421,094		1,094
Interest income	1,000		1,000		1,391		391
Total	251,000		421,000		422,485		1,485
EXPENDITURES:							
General Government	37,500		63,000		67,202		(4,202)
Capital Outlay	113,500		113,500		92,140		21,360
Repayment to financers	100,000		100,000		79,392		20,608
Total	251,000		276,500		238,734		37,766
EXCESS (DEFICIENDY) OF REVENUES							
OVER EXPENDITURES BEFORE OTHER							
FINANCING SOURCES (USES)			144,500		183,751		39,251
OTHER FINANCING SOURCES - Transfers	 		-		1=	10	•
NET CHANGE IN FUND BALANCE	 -		144,500	_	183,751		39,251
FUND BALANCE, BEGINNING OF YEAR	244,381		244,381		244,381		-
FUND BALANCE, END OF YEAR	\$ 244,381	\$	388,881	\$	428,132	\$	39,251

## MUNICIPAL BUILDING AUTHORITY - SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	 Budgeted	l Amo	unts		Vari	ance With
	Original		Final	 Actual	Fin	al Budget
REVENUE:		·				
Lease payments	\$ 1,173,600	\$	1,173,600	\$ 1,172,921	\$	(679)
Interest income	 •		-	330		330
Total	1,173,600		1,173,600	1,173,251		(349)
EXPENDITURES:						
Debt Service:						
Principal Retirement	556,000		556,000	556,000		_
Interest and Fiscal Charges	617,600		617,600	616,921		679
Total	1,173,600		1,173,600	 1,172,921		679
EXCESS (DEFICIENDY) OF REVENUES						
OVER EXPENDITURES BEFORE OTHER						
FINANCING SOURCES (USES)	-		-	 330	/**	330
OTHER FINANCING SOURCES:						
Transfer (contribution) from other funds				-		-
Total	•		-	_		•
NET CHANGE IN FUND BALANCE	 -		-	 330		330
FUND BALANCE, BEGINNING OF YEAR	9,348	-	9,348	 9,348	*	-
FUND BALANCE, END OF YEAR	\$ 9,348	\$	9,348	\$ 9,678	\$	330

# SYRACUSE CITY STATEMENT OF NET ASSETS PROPRIETARY FUNDS JUNE 30, 2011

	Culinary		
	Water		Sewer
	Fund		Fund
ASSETS			
CURRENT ASSETS:			
Cash and investments	\$ 1,965,822		602,641
Accounts receivable (net)	151,685		95,664
Total Current Assets	2,117,507		698,305
NONCURRENT ASSETS:			
Restricted Cash	433,132		-
Capital Assets:			
Water Stock	476,250		-
Land	20,308		-
Land improvements	<b>E</b> .		-
Buildings	56,700		-
Furnishings, fixtures, and equipment	601,588		298,098
Work in Process	÷		-
Delivery/Collection system	15,702,222		9,062,272
Less Accumulated depreciation	(4,382,524	)	(2,173,540)
Total capital assets	12,474,544		7,186,830
Total Noncurrent Assets	12,907,676		7,186,830
TOTAL ASSETS	\$ 15,025,183	\$	7,885,135
LIABILITIES			
CURRENT LIABILITIES:			
Accounts payable	\$ 50,784	\$	47,846
Accrued liabilities	6,229		4,295
Customer deposits	75,336		-
Due to other funds	- "		.=.
Bonds payable - current portion	113,000		-
Total Current Liabilities	245,349		52,141
LONG-TERM LIABILITIES - Bonds payable	113,000		
TOTAL LIABILITIES	358,349		52,141
NET ASSETS			
INVESTED IN CAPITAL ASSETS,	12 249 544		7 100 020
NET OF RELATED DEBT RESTRICTED FOR IMPACT FEES	12,248,544 365,609		7,186,830
	67,523		-
RESTRICTED FOR DEBT SERVICE UNRESTRICTED	1,985,158		- 646,164
	<del></del>		
TOTAL NET ASSETS	\$ 14,666,834	\$	7,832,994

			Secondary		Storm	_	Total		Matau
	Garbage		Water		Water		Enterprise		Motor
	Fund		Fund		Fund		Funds		Pool Fund
			Tunu	-	Tunu	_	ruitus		runu
\$	237,809	\$	954,512	\$	300,521	\$	4,061,305	\$	•
	121,301		130,854		28,325		527,829	т.	_
31	359,110	_	1,085,366		328,846		4,589,134		-
									-
			102,365		434,434		969,931		-
	-		8,098,145		-		8,574,395		-
	Ħ		26,125		3 <del>.</del>		46,433		-
	-		1,004,658		-		1,004,658		-
	-		681,500		19 <u>14</u>		738,200		₩.
	5. <b>4</b>		303,599		-		1,203,285		-
	-		-		-		-		-
	: <del>-</del>		12,532,889		10,859,210		48,156,593		=
			(4,138,181)		(4,983,519)		(15,677,764)		-
			18,508,735		5,875,691		44,045,800	_	-
	-	Y2232	18,611,100		6,310,125		45,015,731		7
\$	359,110	\$	19,696,466	\$	6,638,971	\$	49,604,865	\$	-
<b>,</b>	120 751		32.005					00400	
\$	128,751	\$	32,906	\$	4,762	\$	265,049	\$	-
	890		5,546		2,867		19,827		•
					<del>-</del>		75,336		-
	_		-		-		112.000		-
	129,641		38,452	_	7,629		113,000 473,212		
	123,0 11		30,432		7,023		473,212		-
	-		-		W.		113,000		-
	129,641		38,452		7,629	-	586,212		
								-	
	-		18,508,735		5,875,691		43,819,800		-
	-		102,365		434,434		902,408		
	:=				-		67,523		•
	229,469		1,046,914		321,217		4,228,922		=
\$	229,469	\$	19,658,014	\$	6,631,342	\$	49,018,653	\$	-
		_							

### STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Culinary Water Fund		Sewer Fund
OPERATING REVENUES:			
Monthly service charges	\$ 1,483,902	\$	966,191
Connection fees	21,204		19,511
Other	23,273		# 1
Total	1,528,379		985,702
EXPENSES:			
Salaries, wages, and benefits	210,104		151,901
Contractual services	393,229		556,991
Operations	462,818		51,602
Depreciation	443,460		252,255
Total	1,509,611		1,012,749
OPERATING INCOME (LOSS)	18,768		(27,047)
NONOPERATING REVENUES (EXPENSES):			
Impact fees	80,515		-
Gain (loss) on sale of Capital Assets	20,886		-
Interest revenue	9,930		2,480
Interest expense	•		-
Total	111,331		2,480
INCOME (LOSS) BEFORE CAPITAL			
CONTRIBUTIONS AND TRANSFERS	130,099		(24,567)
Developers infrastructure contributions	776,719	_	607,457
Operating transfers	-		=
NET CHANGE IN ASSETS	906,818		582,890
NET ASSETS, BEGINNING OF YEAR	13,760,016		7,250,104
NET ASSETS, END OF YEAR	\$ 14,666,834	\$	7,832,994

	Garbage		Secondary Water	Storm Water			Total Enterprise		Motor Pool
	Fund		Fund	Fund		_	Funds		Fund
\$	1,163,239	\$	1,315,916	\$	285,548	\$	5,214,796	\$	
	-		15,175		-		55,890		-
	6,520		-		<b>=</b> 3		29,793		( <del>-</del>
	1,169,759		1,331,091	_	285,548	-	5,300,479		-
-						-		V26	•
	31,698		188,153		105,285		687,141		=
	1,032,565		272,598		~		2,255,383		-
	84,024		324,889		135,387		1,058,720		<b>*</b>
10	-		372,724		185,450		1,253,889		<b>2</b> 0
A CONTRACTOR	1,148,287		1,158,364		426,122		5,255,133		-
	21,472	_	172,727		(140,574)		45,346		-
	•		83,170		88,854		252,539		_
	-		-		-		20,886		4
	1,018		4,202		3,186		20,816		_
	-		-		: <b>=</b>		-		(910)
	1,018		87,372		92,040		294,241		(910)
		42-32-2							
	22,490		260,099		(48,534)		339,587		(910)
-	_		630,688		532,497		2,547,361		
	-		(186,230)		-		(186,230)		(168,602)
: <del></del>	22,490	**	704,557		483,963	-	2,700,718		(169,512)
_	-	_							(===)(===)
92	206,979		18,953,457		6,147,379		46,317,935		169,512
\$	229,469	\$	19,658,014	\$	6,631,342	\$	49,018,653	\$	-
						-			

### STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### FOR THE FISCAL YEAR ENDED JUNE 30, 2011

		Culinary Water Fund		Sewer Fund
CASH FLOWS FROM OPERATING ACTIVITIES:	•			
Cash received from customers	\$	1,518,118	\$	985,608
Cash received from other activities		23,273		-
Cash payments for payroll and benefits		(210,104)		(151,901)
Cash payments for goods and services		(874,216)		(607,453)
Net cash provided by operating activities		457,071		226,254
CASH FLOWS FROM INVESTING ACTIVITIES				
Interest earned (charged) on cash deposits	( <del>)</del>	9,930		2,480
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:				
Transfers from (to) other funds		-		-
Cash lent from (borrowed to) other funds as pooled cash				_
Net cash provided by (used in) noncapital financing activities	1			-
CASH FLOWS FROM CAPITAL & RELATED FINANCING ACTIVITIES:				
Impact fees		80,515		-
Cash payments for property and equipment purchases		(151,845)		(15,979)
Cash received from the sale of assets		86,424		•
Principal payments on debt	y <u></u>	(113,000)		
Net cash provided by (used in) noncapital financing activities		(97,906)		(15,979)
NET INCREASE (DECREASE) IN CASH AND CASH EQUIVALENTS		369,095		212,755
CASH AND CASH EQUIVALENTS - BEGINNING OF YEAR		2,029,859	-	389,886
CASH AND CASH EQUIVALENTS - END OF YEAR	\$	2,398,954	\$	602,641
RECONCILIATION OF OPERATING INCOME (LOSS) TO				
NET CASH PROVIDED BY OPERATING ACTIVITIES:				0.2000000000000000000000000000000000000
Operating income	\$	18,768	\$	(27,047)
Adjustments to reconcile operating income to net cash				
provided by operating activities:				
Depreciation		443,460		252,255
Change in assets and liabilities:				(0.4)
(Increase) decrease in accounts receivable		13,012		(94)
Increase (decrease) in accounts payable and accrued liabilities		(18,169)		1,140
Total adjustments		438,303		253,301
NET CASH PROVIDED BY OPERATING ACTIVITIES	\$	457,071	\$	226,254
NON CASH CAPITAL AND RELATED FINANCING ACTIVITIES				
Developers infrastructure contributions	\$	776,719	\$	607,457

•		Secondary		Storm	P	Proprietary		Motor
Garbage		Water		Drain		Funds		Pool
 Fund		Fund		Fund		Total		Fund
\$ 1,156,238	\$	1,329,951	\$	286,456	\$	5,276,371	\$	
6,520						29,793		<b>=</b> 3
(31,698)		(188,153)		(105,285)		(687,141)		-
 (1,074,052)		(585,203)		(279,620)		(3,420,544)		
 57,008		556,595		(98,449)	-	1,198,479		
 1,018	-	4,202		3,186		20,816		(910)
-		(186,230)		-		(186,230)		-
 		(186,230)			-	(186,230)		910 910
	-	(200,230)	5 TV	10450A		(180,230)		310
•		83,170		88,854		252,539		-
-		(598,710)		-		(766,534)		n=
-		t <b>=</b> 1		-		86,424		-
 -		-				(113,000)		
 -		(515,540)		88,854		(629,425)		-
58,026		(140,973)		(6,409)		1,033,065		,-
 179,783		1,197,850		741,364		4,538,742		-
\$ 237,809	\$	1,056,877	\$	734,955	\$	5,031,236	\$	-
\$ 21,472	\$	172,727	\$	(140,574)	\$	45,346	\$	L
		372,724		185,450		1,253,889		•
(7,001)		(1,140)		908		5,685		_
42,537		12,284		(144,233)		(106,441)	Ol-	-
 35,536		383,868		42,125		1,153,133		
\$ 57,008	\$	556,595	\$	(98,449)	\$	1,198,479	\$	-
\$ ; <del>-</del>	\$	630,688	\$	532,497	\$	2,547,361	\$	_

### **SYRACUSE CITY CORPORATION**

### **NOTES TO THE FINANCIAL STATEMENTS**

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of Syracuse City (the City) conform in all material respects to generally accepted accounting principles (GAAP) as prescribed by the Governmental Accounting Standards Board (GASB). Preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements.

The following is a summary of the City's significant accounting policies.

#### A. Reporting Entity

The City is incorporated under the constitutional provisions of the State of Utah. The City operates under a Council-Mayor form of government. The Mayor and the five council members are elected at large with staggered terms. The Mayor is the administrative authority by statute. However, in Syracuse City, that responsibility has been delegated to the City Administrator. Council has budgetary authority over all city departments and is accountable for all fiscal matters. City sales taxes, property taxes, utility user fees and development impact fees fund the majority of the costs of providing services to citizens including general administrative, judicial services (justice court), planning and zoning, public safety (police and fire), public utilities (culinary water, secondary water, sewer and garbage collection), highways and streets, parks-recreation, and public improvements.

The Basic Financial Statements of the City include the financial statements for all activities of the City based on the criteria set forth in GASB Statement 14. In defining the governmental entity for financial reporting purposes other legally separate entities are considered for inclusion as component units of the City entity. The following are the factors to be considered:

- 1. financial accountability, meaning the City appoints a majority of an organization's governing body *and* either a) the City can impose its will on the organization, or b) the organization has the potential to provide specific financial benefits to, or impose specific financial burdens on the City.
- 2. whether a board or agency is fiscally dependent on the City
- 3. whether the relationship with the organization is such that it would be misleading to exclude it from the City's financial statements.

**Blended Component Units** - Blended component units, although legally separate entities, are in substance part of the government's operations. They are reported as part of the primary government and blended with the appropriate funds. The reporting entity of these financial statements includes the Syracuse City Redevelopment Agency and the Municipal Building Authority of Syracuse.

Syracuse City Redevelopment Agency (RDA) is governed by a six-member board comprised of the City Council and Mayor. Its sole purpose is a financing tool that allows Syracuse City to gather property tax increment dollars from increased property values to pay for improvements in designated redevelopment areas. Activities for the RDA are blended with the City's special revenue funds. Separate financial statements are not issued or required for the Authority. The RDA is considered to be a blended component unit because the City's governing body is also their governing body and they exist exclusively to accomplish specific purposes of the City Council.

Municipal Building Authority of Syracuse (MBA) is governed by a six-member board comprised of the City Council and Mayor. Its sole purpose is a financing tool that allows municipal facilities to be funded without requiring a vote of citizens. The MBA, as a separate entity, borrows monies and constructs municipal facilities which it owns. The City leases the structures from the MBA. These lease payments provide the revenue stream for the MBA to make the debt payments as they come due. The facilities are deeded to the government entity at the time the debt is extinguished. Activities for the MBA are blended with the City's special revenue funds. Separate financial statements are not issued or required for the Authority. The MBA is considered to be a blended component unit

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### A. Reporting Entity (continued)

because the City's governing body is also their governing body and they exist exclusively to accomplish specific purposes of the City Council.

**Discretely Presented Component Units** - Discretely presented component units are reported in separate columns in the government-wide financial statements to emphasize that they are legally separate from the City. No entities have been identified as discretely presented component units.

#### B. Government-wide and Fund Financial Statements

The City's basic financial statements consist of both government-wide statements and fund statements. The government-wide statements focus on the City as a whole, while the fund statements focus on individual funds.

Government-wide Financial Statements - The government-wide statements present information on all activities of the primary government and its component units. Primary government activities are distinguished between governmental and business-type activities. Governmental activities generally are financed through taxes, intergovernmental revenues, and other non-exchange revenues. Business-type activities are financed in whole or in part by fees charged to external parties for goods or services. The effects of inter-fund activity have been eliminated from the government-wide statements except for the residual amounts due between governmental and business-type activities and amounts of interfund services provided and used are not eliminated in the process of consolidation.

The Statement of Net Assets presents the City's assets and liabilities, with the difference reported as net assets. Net assets are restricted when constraints placed upon them are either externally imposed or are imposed by constitutional provisions or enabling legislation. The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable within a specific function. The City does allocate insurance, legal fees, and other entity-wide expenses to individual funds. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function; and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function. Taxes and other revenues not meeting the definition of program revenues are reported as general revenues.

**Fund Financial Statements** - The financial transactions of the City are recorded in individual funds. A fund is a separate accounting entity with a self-balancing set of accounts. Fund accounting is used to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. Separate statements are provided for *governmental* and *proprietary funds*.

GASB 34 introduced the concept of *major funds* to the fund statements. Because governments typically have too many funds to include information on each individual fund with the basic financial statements, criteria has been established to identify those funds that are reported in separate columns (*major funds*) and those that are grouped together (*non-major funds*). Syracuse City has chosen to present each of the funds in separate columns and thus designated all of its funds as "major". The Motor Pool Fund, RDA Fund, Special Improvement District Debt Service Fund, and the Storm Water Fund did not meet the criteria of a "*major fund*".

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### B. Government-wide and Fund Financial Statements (continued)

The City reports the following governmental funds:

- General Fund This fund is the principal operating fund of the City. It is used to account for all financial resources not required to be accounted for in another fund.
- RDA Fund This special revenue fund accounts for all activities of the Syracuse City Redevelopment Agency.
- MBA Fund This special revenue fund accounts for all activities of the Municipal Building Authority of Syracuse.
- **Special Improvement District / Debt Service Fund** This fund accounts for the receipt of property assessment payments and the repayment of sidewalk improvement debt.
- Capital Improvements / Capital Projects Fund This fund accounts for the monies that are being
  accumulated to provide additional City facilities as growth creates specific needs.

The City reports the following proprietary funds:

- Secondary Water Fund This fund accounts for the operations of the pressurized irrigation system throughout the City.
- Culinary Water Fund This fund accounts for the operation of the culinary water service of the City.
- Sewer Fund This fund accounts for the maintenance of the city portion of the North Davis Sewer District collection system.
- Garbage Fund The fund accounts for the costs of the system of garbage collection and disposition.
- Storm Sewer This fund accounts for the maintenance and construction of storm sewers throughout the City.
- Motor Pool / Internal Service Fund Internal Service funds account for the financing of services provided
  by one department or agency to other departments or agencies of the City on a cost-reimbursement basis.
  The City maintains a motor pool fund to allocate the capital cost of general government vehicles over the
  life of those vehicles. This fund is reported on the proprietary fund statements but is combined with
  governmental activities on the government-wide statements.

#### C. Measurement Focus and Basis of Accounting

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when the related liability is incurred, regardless of the timing of the cash flows. Property taxes are recognized as revenues in the year for which they are levied. Other taxes and fees are recognized in the year in which the related sales or other activity has occurred. Grants and similar items are recognized as revenue when all eligibility requirements have been met.

The proprietary fund statements are also prepared using the economic resources measurement focus and the accrual basis of accounting. Proprietary funds distinguish *operating* revenues and expenses from *non-operating* items. Operating revenues generally result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Non-operating items, such as interest expense and investment earnings, result from non-exchange transactions or ancillary activities.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### C. Measurement Focus and Basis of Accounting (continued)

For business-type activities and enterprise funds, the City follows all GASB pronouncements and all Financial Accounting Standards Board (FASB) pronouncements issued on or before November 30, 1989 unless those standards conflict with a GASB pronouncement.

The governmental fund financial statements are prepared and reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized when they are both measurable and available. The government considers all revenues available if they are collected within 60 days of year end. Expenditures are generally recorded when the related liability is incurred.

#### D. Assets, Liabilities, and Fund Balances / Net Assets

Following are the City's significant policies regarding recognition and reporting of certain assets, liabilities, and equity.

Cash and Investments - Cash and cash equivalents consist of demand deposits with a local bank. The City invests any cash that is not anticipated to be required within two weeks in the Public Treasurers Investment Fund (PTIF) administered by the State of Utah Treasurer's Office. Original maturities with PTIF are considered to be less than three months, thus, all deposits and investments are recorded at cost which is also considered to be fair value.

Accounts Receivable - Receivables from other governments are reasonably assured; accordingly, no allowance for uncollectible accounts has been established. Accounts Receivable from utility customers is offset by an allowance of estimated uncollectible accounts.

Taxes Receivable - Taxes receivable include accrued amounts for sales tax and property tax.

Sales tax collected on retail sales though-out the state, are forwarded to the Utah State Tax Commission. These taxes are processed centrally and distributed according to formula to each unit of government imposing a sales tax at the end of the second month after they have been collected by the retailer.

The property tax year runs from Jan 1<sup>st</sup> – Dec 31<sup>st</sup> of each year. Governing bodies actually establish a lien against properties as of the January 1<sup>st</sup> date even though the taxes are not due until November 30<sup>th</sup>. Each County bills and collects property taxes for all taxing entities within the County. Collections are distributed to the taxing entities monthly, with final settlement due March 31<sup>st</sup> of the subsequent year. The City records a receivable for those items actually collected by the County Treasurer but not yet transferred to the City and also the amount that is identified as a lien against the property to fund the coming year's services. This is shown as \$1,568,632 of the taxes receivable and also a deferred income.

Due to/Due from other funds - All cash and cash equivalents are accounted for in a pooled cash process. The money from each fund is combined to simplify the banking process. A particular fund may make disbursements of funds that have not physically been received. This technically requires that they draw from other fund's resources within the combined total. When this cash deficit occurs a due to account is charged in the funds requiring additional funds and a due from account is selected to offset the use of funds.

Other Assets - Deposits with vendors and returned checks being held are recorded as other assets.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Assets, Liabilities, and Fund Balances / Net Assets (continued)

**Capital Assets** - The City defines capital assets as assets with an initial cost of \$5,000 or more and an estimated useful life of more than one year. Such assets are recorded at historical cost or estimated historical cost where historical cost information is not available. Donated capital assets are recorded at estimated fair value on the date of donation.

Capital assets purchased or constructed by governmental funds are recorded as expenditures in the governmental fund statements. Interest expense for capital asset construction related to governmental activities is capitalized. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the asset's life are not capitalized.

Water Stock is recorded as a capital asset. It is considered a key element of infrastructure rather than an investment instrument. Infrastructure improvements, buildings, and equipment are depreciated using the straight-line method over the following estimated useful lives:

Asset Class	<u>Years</u>
Infrastructure Improvements	30
Buildings	30
Equipment	5 - 20

Capital assets are reported in the applicable governmental or business-type activities columns in the government-wide financial statements.

**Compensated Absences and Post-employment Benefits** - City employees accrue vacation leave up to a maximum of 240 hours according to the following schedule:

Years of	Hours Accrued
_Service	Per Pay Period
0 - 4 years	3.08 (10 days per year)
5 – 9 years	3.69 (12 days per year)
10 – 14 years	4.61 (15 days per year)
Over 14 years	6.15 (20 days per year)

Employees are allowed to carry up to 240 hours of unused vacation leave into the next calendar year, and all unused vacation leave is paid to employees upon termination. Employees may also earn compensatory time but only at the discretion of the city administrator. The rate is one and one-half hours for each hour worked, with a maximum accrual of 480 hours for public safety employees and 240 hours for all others.

Vacation and compensatory leave are recorded as expenditures when used in governmental funds and as expenses when earned in proprietary funds and in the government-wide statements. A liability for unused vacation and compensatory leave is recorded in the government-wide Statement of Net Assets.

Permanent full-time employees accrue sick leave at a rate of 3.69 hours for each two-week pay-period while part-time merit employees accrue sick leave at a pro-rated portion. Sick leave may accrue to a maximum of 1,040 hours. Sick leave is recorded as an expenditure/expense when used in all funds, and no liability is recorded for unused sick leave.

Upon retirement, the City will pay the employee for 20% of all unused sick leave hours. The employee who is terminated or resigns shall not be compensated for unused accrued sick leave.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Assets, Liabilities, and Fund Balances / Net Assets (continued)

Long-term Obligations - In the government-wide statements and proprietary fund statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums, discounts, and issuance costs are deferred and amortized over the life of the bonds using the straight-line method, which approximates the effective interest method. Bonds payable are reported net of the applicable bond premium or discount.

In the governmental fund financial statements, bond premiums, discounts, and issuance costs are recognized as expenditures in the current period. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures. The face amount of debt issued is reported as other financing sources.

**Net Assets/Fund Balances** - The difference between assets and liabilities is *net assets* on the government-wide and proprietary fund statements, and *fund balance* on the governmental fund statements.

#### Fund Financial Statements

In February 2009, GASB issued Statement No. 54 Fund Balance Reporting and Governmental Fund Type Definitions. The statement is effective for years beginning after June 15, 2010. The statement applies only to fund financial statements and not to government-wide statements or proprietary fund statements. Proprietary fund equity is classified the same as in the government-wide statements. The fund balances may be classified as follows:

- a. Non-spendable Fund balances that cannot be spent either because they are in non-spendable form or because they are legally or contractually required to be maintained intact.
- b. Restricted fund balance Fund balances are reported as restricted when they are constrained by externally imposed legal restrictions, by law through constitutional provisions or enabling legislation, or restrictions set by creditors, grantors, or contributors.
- c. Committed fund balance Fund balances are reported as committed when the Council formally designates the use of resources by ordinance or resolution for a specific purpose and cannot be used for any other purpose unless the City Council likewise formally changes the use.
- d. Assigned fund balance Fund balances are reported as assigned when the City Council or Management intends to use funds for a specific purpose. Normally funds are assigned by the appropriation process of setting the budget. Additionally, funds in special revenue, debt service, and capital project funds are by their nature assigned to the purpose of those respective funds.
- e. Unassigned fund balance Fund balances in the general fund are reported as unassigned when they are neither restricted, committed, nor assigned. They may be used for any governmental purpose.

When an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available, the City considers restricted funds to have been spent first. When an expenditure is incurred for which committed, assigned, or unassigned fund balances are available, the City considers amounts to have been spend first out of committed funds, then assigned funds, and finally unassigned funds, as needed, unless City Council has provided otherwise in its commitment or assignment actions.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### D. Assets, Liabilities, and Fund Balances / Net Assets (continued)

Government-wide Statements

The government-wide statements classify net assets in three components:

- a. Invested in capital assets, net of related debt Consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes, or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.
- b. Restricted net assets Consists of net assets with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislation.
- c. Unrestricted net assets All other net assets that do not meet the definition of "restricted" or "invested in capital assets, net of related debt."

In the governmental fund statements, fund balances are classified as reserved or unreserved. Reserves represent those portions of fund balance that are not appropriable for expenditure or are legally segregated for a specific future use. Unreserved fund balances are available for future appropriation, though some portions may be designated to represent management's tentative plans for specific future uses.

It is the City's policy to first apply restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net assets are available.

#### E. Revenues and Expenditures

Following are the City's significant policies related to recognition and reporting of certain revenues and expenditures:

**Revenue Availability** - Under the modified accrual basis of accounting, revenues are considered to be available when they are collected within the current period or expected to be collected soon enough thereafter to pay liabilities of the current period. Syracuse City considers property tax revenues to be "available" if they are collected by the Treasurer's Tax Collection Agency Fund before year-end. Sales taxes are considered revenue when they have been collected at the point of sale. Grants are recognized as revenue when all eligibility requirements have been met. All other revenues are considered to be available if they are received within 60 days after year-end.

**Expenditure Recognition** - In governmental funds, expenditures are generally recorded when the related liability is incurred. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due. Capital asset acquisitions are reported as expenditures, and proceeds of long-term debt and acquisitions under capital leases are reported as other financing sources. When an expenditure is incurred for purposes for which both restricted and unrestricted resources are available, the City generally uses restricted resources first, then unrestricted resources.

#### F. Budgeting and Budgetary Control

Annual budgets are prepared and adopted before June 22nd for the calendar year commencing the following July 1st in accordance with the Uniform Fiscal Procedures Act for Utah Cities. Once a budget has been adopted, it remains in effect until it has been formally revised. If any obligations are contracted for in excess of the adopted budget, they are not a valid or enforceable claim against the City. Budgets are adopted on a basis consistent with generally accepted accounting principles.

#### NOTE 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (continued)

#### F. Budgeting and Budgetary Control (continued)

Adopting the Annual Budget - Each Spring the budget officer submits a tentative operating budget to the City Council for the calendar year commencing the following July 1<sup>st</sup>. The operating budget includes proposed expenditures and the means of financing them. The tentative operating budget is reviewed and tentatively adopted by the City Council they also set a date for a public hearing at which time taxpayers' comments are heard. Copies of the proposed budget are made available for public inspection ten days prior to the budget hearing. After the budget hearing, the tentative budget, with any amendments is legally enacted through passage of a resolution. A copy of the budget is certified by the budget officer and filed with the State Auditor within thirty days of adoption. A copy of the budget is available to the public after adoption.

Control of budgeted expenditures is exercised, under state law, at the department level. Administrative control is maintained through detailed line-item budgets for all departments. All appropriations lapse at the end of the calendar year. Budgets for the General Fund, special revenue, and capital projects funds are legally required and are prepared and adopted on the modified accrual basis of accounting. Budgets for proprietary funds are not legally required.

Modifying the Adopted Budget - Transfers of unexpended appropriations from one expenditure account to another in the same department can be made by consent of the department heads. Transfers of unexpended appropriations from one department to another department, as well as budget reductions for any department, may be made with consent of the Council. Expenditure appropriations of the General Fund may be increased by resolution only after a public hearing. Any other fund appropriation may be increased after giving public notice that the City Council will consider such a matter. Notice must be published seven days in advance of the meeting to consider the action. During the year the City modified various budgets using the above procedure.

Current Year Excess of Expenditures Over Appropriations - For the year ended June 30, 2011 the Capital Improvements Fund had expenditures that exceeded appropriations.

#### NOTE 2. DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds. Cash includes amounts in demand deposits as well as time deposits. Investments are stated at cost or amortized cost, which approximates fair value. Each fund's portion of this pool is displayed as "Cash and Cash Equivalents". Deposits are not collateralized nor are they required to be by State statute.

The City follows the requirements of the Utah Money Management Act (the Act) in handling its depository transactions. The Act requires all deposits of City funds to be in a *qualified depository*, defined as any financial institution whose deposits are insured by an agency of the federal government and which has been certified by the Utah Commissioner of Financial Institutions as meeting the requirements of the Act and adhering to the rules of the Utah Money Management Council. Utah statutes do not require deposits to be collateralized.

#### A. Deposits

Custodial credit risk – Custodial credit risk is the risk that, in the event of a bank failure, the City's deposits may not be returned to it. The City does not have a formal deposit policy for custodial credit risk. Cash on hand at June 30, 2011 was \$1,150. The carrying amount of deposits was \$560,926 and the bank balance was \$566,958. Of the bank balance, \$566,958 was covered by federal depository insurance and \$0 was uninsured and uncollateralized.

#### NOTE 2. DEPOSITS AND INVESTMENTS (continued)

#### B. Investments

The Money Management Act defines the types of securities authorized as appropriate investments for the City and the conditions for making investment transactions. Investment transactions may be conducted only through qualified depositories, certified dealers, or directly with issuers of the investment securities. Statutes authorize the City to invest in negotiable or nonnegotiable deposits of qualified depositories and permitted negotiable depositories; repurchase and reverse repurchase agreements; commercial paper that is classified as "first tier" by two nationally recognized statistical rating organizations, one of which must be Moody's Investors Services or Standard & Poor's; bankers' acceptances; obligations of the United States Treasury including bills, notes, and bonds; bonds, notes and other evidence of indebtedness of political subdivision of the State; fixed rate corporate obligations and variable rate securities rated "A" or higher, or the equivalent of "A" or higher, by two nationally recognized statistical rating organizations; shares or certificates in a money market mutual fund as defined in the Act; and the Utah State Public Treasurer's Investment Fund (PTIF).

The PTIF is not registered with the SEC as an investment company. The PTIF is authorized and regulated by the Money Management Act, Section 51-7, *Utah Code Annotated*, 1953, as amended. The Act established the Money Management Council which oversees the activities of the State Treasurer and the PTIF and details the types of authorized investments. Deposits in the PTIF are not insured or otherwise guaranteed by the State of Utah, and participants share proportionally in any realized gains or losses on investments.

The PTIF operates and reports to participants on an amortized cost basis. The income, gains and losses – net of administration fees, of the PTIF are allocated based upon the participant's average daily balance. The fair value of the PTIF Investment pool is approximately equal to the value of the pool shares.

As of June 30, 2011, all of the \$6,424,484 of City investments were deposited with the PTIF. This investment matures in less than a year and is not rated.

Interest rate risk – Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City manages its exposure to declines in fair value by investing mainly in the Utah Public Treasurers Investment Fund and by adhering to the Money Management Act. The Act requires that the remaining term to maturity of investments may not exceed the period of availability of the funds to be invested. The Act further limits the remaining term to maturity of commercial paper to 270 days or less and fixed rate negotiable deposits and corporate obligations to 365 days or less. Maturities of the City's investments are noted in the previous table.

Credit risk – Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's policy for reducing its exposure to credit risk is to comply with the State's Money Management Act as previously discussed.

Concentration of credit risk — Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The City's policy for reducing this risk of loss is to comply with the Rules of the Money Management Council. Rule 17 of the Money Management Council limits investments in a single issuer of commercial paper and corporate obligations to 5-10% depending upon the total dollar held in the portfolio. The City's investment in the Utah Public Treasurer's Investment Fund has no concentration of credit risk.

Custodial credit risk (investments) – For an investment, this is the risk that, in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City does not have a formal policy for custodial credit risk. The City's investment in the Utah Public Treasurer's Investment Fund has no custodial credit risk.

#### NOTE 2. DEPOSITS AND INVESTMENTS (continued)

Components of cash and investments (including interest earning deposits) at June 30, 2011 are as follows:

Cash on hand and on deposit:	
Cash on hand	\$ 1,150
Cash on deposit	560,926
PTIF investment	6,424,484
Total cash and investments	\$ 6,986,560
Cash and investments are included in the accompanying combined statement of net assets as follows:	
Cash and cash equivalents	\$ 5,195,677
Restricted cash	 1,790,883
Total cash and investments	\$ 6,986,560

#### NOTE 3. ACCOUNTS RECEIVABLE

Receivables as of the fiscal year end, including the applicable allowances for uncollectible accounts, are as follows:

	Governmental Activities		Business-type Activities		Total	
Receivables:						
Accounts Receivable	\$	87,354	\$	120	\$	87,354
Taxes Receivable		2,252,147				2,252,147
Utility and Service Charges	200			549,341		549,341
Gross Receivables		2,339,501		549,341		2,888,842
Less: Allowance for Uncollectibles		(1,353)		(21,512)		(22,865)
Net Total Receivables	\$	2,338,148	\$	527,829	\$	2,865,977

#### NOTE 4. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2011 was as follows:

	Beginning Balance	Increases	Decreases	Ending Balance
Governmental activities		A		-
Capital assets, not being depreciated				
Land	\$ 9,021,159	\$ -	\$ -	\$ 9,021,159
Construction in Process	173,270	32,171	(173,270)	32,171
Total capital assets, not being depreciated	9,194,429	32,171	(173,270)	9,053,330
Capital assets, being depreciated				
Land Improvements	3,455,128	=	-	3,455,128
<b>Buildings and Improvements</b>	21,230,996	-		21,230,996
Equipment	4,123,638	40,885	-	4,164,523
Infrastructure	35,849,370	3,630,961		39,480,331
Total capital assets, being depreciated	64,659,132	3,671,846		68,330,978
Accumulated Depreciation for:				
Land Improvements	(331,961)	(115,171)	E	(447,132)
<b>Buildings and Improvements</b>	(2,257,073)	(707,700)	-	(2,964,773)
Equipment	(2,410,675)	(366,510)	<u> </u>	(2,777,185)
Infrastructure	(13,344,899)	_(1,092,945)_		_(14,437,844)
Total accumulated depreciation	(18,344,608)	(2,282,326)	_	(20,626,934)
Total capital assets, being depreciated, net	46,314,524	1,389,520		47,704,044
Governmental activities capital assets, net	\$55,508,953	\$1,421,691	\$ (173,270)	\$56,757,374

Depreciation expense was charged to functions as follows:

#### **Governmental Activities:**

General Government	\$	310,518
Public Safety		480,683
Public Works		1,183,710
Parks and Recreation		307,415
Total Depreciation Expense	\$_	2,282,326

NOTE 4. CAPITAL ASSETS (CONTINUED	NOTE 4.	CAPITAL ASSE	TS (continued	1)
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	Beginning Balance	Increases	Decreases	Ending Balance
Business-type activities				
Capital assets, not being depreciated				
Water Stock	\$ 8,574,395	\$ -	\$ -	\$ 8,574,395
Land	46,433	; <del>-</del>	-	46,433
Construction in Process	205,856		(205,856)	
Total capital assets, not being depreciated	8,826,684	-	(205,856)	8,620,828
Capital assets, being depreciated				
Land Improvements	1,004,658	=	=	1,004,658
Buildings	738,200	-	-	738,200
Equipment	1,121,711	81,574	-	1,203,285
Infrastructure	44,804,839	3,265,330	86,424	48,156,593
Total capital assets, being depreciated	47,669,408	3,346,904	86,424	51,102,736
Accumulated Depreciation for:				
Land Improvements	(114,679)	(20,093)		(134,772)
Buildings	(76,375)	(23,851)	-	(100,226)
Equipment	(729,219)	(99,291)	_	(828,510)
Infrastructure	(13,524,488)	(1,110,654)	20,886	(14,614,256)
Total accumulated depreciation	(14,444,761)	(1,253,889)	20,886	(15,677,764)
Total capital assets, being depreciated, net	33,224,647	2,093,015	107,310_	35,424,972
Business-type activities capital assets, net	\$42,051,331	\$2,093,015	\$ (98,546)	\$44,045,800

Depreciation expense was charged to functions as follows:

#### **Business-type Activities:**

Culinary Water	\$	443,460
Sewer		252,255
Secondary Water		372,724
Storm Water	( <del>*******</del>	185,450
Total Depreciation Expense	¢	1,253,889
Total Deplectation Expense	7	1,200,000

#### NOTE 5. CUSTOMER DEPOSITS

Residential utility customers pay a \$75 deposit when they sign up for utilities. This is held by the City until twelve consecutive timely utility payments are made. It is then refunded to the customer. As of June 30, 2011 the customer deposits balance held by the City was \$75,336.

#### NOTE 6. LONG-TERM LIABILITIES

Changes in Long-term Liabilities (including compensated absences) for the year ended June 30, 2011 were as follows:

Governmental Activities:	Balance July 1, 2010	Additions	Reductions	Balance June 30, 2011	Amounts Due Within One Year
2005 Park Development Bond	\$ 1,515,000	\$ -	\$ (125,000)	\$ 1,390,000	\$ 130,000
2006 MBA Facilities Bond	8,715,000	-	(335,000)	8,380,000	350,000
2008 MBA Fire Station Bond	5,742,000	=	(221,000)	5,521,000	230,000
Compensated Absences	273,897	247,357	(220,715)	300,539	61,344
<b>Unamortized Bond Premiums</b>	158,133		(8,863)	149,270	=:
Total Governmental Activities	16,404,030	247,357	(910,578)	15,740,809	771,344
	Balance July			Balance	Amounts Due Within
Business-type Activities:	1, 2010	Additions	Reductions	June 30, 2011	One Year
Water Revenue Note 1992A	165,000	27	(55,000)	110,000	55,000
Water Revenue Note 1992B	174,000		(58,000)	116,000	58,000
Total Business-type Activities	339,000		(113,000)	226,000	113,000
Total Long-term Liabilities	\$ 16,743,030	\$ 247,357	\$(1,023,578)	\$ 15,966,809	\$ 884,344

The compensated absence liability of governmental activities is liquidated in the General Fund, special revenue fund, or internal service fund where the related employing department operates. Additional information related to these long-term liabilities is found in the following tables including debt service requirements to maturity.

#### A. Park Development Sales Tax Revenue Bonds, Series 2005

On April 5, 2005, the City issued \$2,100,000 in Park Development Sales Tax Revenue Bonds for the purpose of financing the acquisition of water shares; the construction of a water reservoir; improvements to the secondary water system; park improvements and other City-owned capital improvements. Park Development Bonds payable at June 30, 2011 consists of the following:

200E Dorle	Davidona	annt Calar	Tay Daven	Dand	Davabla
2005 Park	Developn	nent Sales	Tax Reven	ue Bona	s Pavable

Issue Date	Maturity Date	Interest Rate	Original Amount		Balance June 30, 2011		
4/28/2005	1/1/2020	3.0 - 4.3%	\$	2,100,000	\$	1,390,000	
	Total V	Vater Revenue Bo	onds Pa	ayable	_\$	1,390,000	

#### NOTE 6. LONG-TERM LIABILITIES (continued)

#### A. Park Development Sales Tax Revenue Bonds, Series 2005 (continued)

Year Ended		Debt Service Requirement to Maturity								
June 30,	Principal		al Interest			Total				
2012	\$	130,000	\$	56,793	\$	186,793				
2013		135,000		51,983		186,983				
2014		140,000		46,853		186,853				
2015		150,000		41,253		191,253				
2016		155,000		35,103		190,103				
2017-2020		680,000		73,773		753,773				
Totals	\$	1,390,000	\$	305,758	\$	1,695,758				

#### B. Municipal Building Authority Lease Revenue Bonds, Series 2006

On December 20, 2006, the MBA issued \$9,350,000 in Lease Revenue Bonds for the purpose of financing the construction of a new city hall, a public works addition, and the remodel of public safety structures. MBA Lease Revenue Bonds payable at June 30, 2011 consists of the following:

2006 Municipal Building Authority Lease Revenue Bonds Payable

Issue Date	Maturity Date	Interest Rate	Original Amount		Balance June 30, 2011		
4/28/2005	4/1/2028	4.0 - 5.0%	\$ 9,350,000		\$	8,380,000	
	Total I	ease Revenue Bo	onds Pa	yable	\$	8,380,000	

Year Ended	Debt Serv	ice Requirement to I	Maturity		
June 30,	Principal	Principal Interest			
2012	\$ 350,000	\$ 358,866	\$ 708,866		
2013	365,000	344,866	709,866		
2014	375,000	330,266	705,266		
2015	390,000	315,266	705,266		
2016	415,000	295,766	710,766		
2017-2021	2,330,000	1,203,664	3,533,664		
2022-2026	2,840,000	687,475	3,527,475		
2027-2028	1,315,000	89,325	1,404,325		
Totals	\$ 8,380,000	\$ 3,625,494	\$ 12,005,494		

#### NOTE 6. LONG-TERM LIABILITIES (continued)

#### C. Municipal Building Authority Lease Revenue Bonds, Series 2008

On March 18, 2008, the MBA issued \$5,954,000 in Lease Revenue Bonds for the purpose of financing the construction of a new city fire station. MBA Lease Revenue Bonds payable at June 30, 2011 consists of the following:

2008 Municipal Building Authority Lease Revenue Bonds Payable									
Issue Date	Maturity Date	Interest Rate	awar Nagarata	Original Amount	Ju	Balance ne 30, 2011			
3/18/2008	3/15/2028	4.13%	\$	5,954,000	\$	5,521,000			

Total Lease Revenue Bonds Payable \$ 5,521,000

Year Ended	20	Debt Ser	vice Re	ice Requirement to Maturity					
June 30,	Р	rincipal	ı	nterest		Total			
2012	\$	230,000	\$	228,017		\$	458,017		
2013		240,000		218,518			458,518		
2014		250,000		208,606			458,606		
2015		260,000		198,281			458,281		
2016		271,000		187,543			458,543		
2017-2021		1,532,000		760,333			2,292,333		
2022-2026		1,875,000		416,800			2,291,800		
2027-2028	iu mo	863,000		53,814	n com		916,814		
Totals	\$	5,521,000	\$	2,271,912	_	\$	7,792,912		

#### D. Water Revenue Notes, Series 1992

During January 1992, the City issued \$2,200,000 in Water Revenue Notes with the State of Utah. These are zero interest notes available to local units of government for the purpose of water conservation through improved delivery systems. The City used the proceeds from these notes to construct a storage reservoir and upgrade the main transmission lines throughout the City. Water Revenue Notes Payable at June 30, 2011 consists of the following:

1992 Water Revenue Notes Payable

Issue Date	Maturity Date	Interest Rate	t Original Amount			Balance e 30, 2011
4/28/1992	1/1/2013	no rate	\$	\$ 1,100,000		110,000
4/28/1992	1/1/2013	no rate		1,100,000		116,000
	Total V	Vater Revenue B	onds Pa	ayable	\$	226,000

**Debt Service Requirement to Maturity** 

		Series 1992A				Series 1992B				Total			
	P	rincipal	lr	nterest	P	rincipal	lr	nterest	F	Principal	li	nterest	
2012	\$	55,000	\$	=	\$	58,000	\$	_	\$	113,000	\$	-	
013		55,000		-		58,000			-	113,000		-	
	\$	110,000	_\$	-	\$	116,000	\$	-	\$	226,000	\$		

#### NOTE 7. INTERFUND TRANSFERS

Transfers between funds occur primarily to finance programs accounted for in one fund with resources collected in another fund. This year's transfers were as follows:

The General Fund transferred \$14,567 to the Special Improvement District Fund as the City's portion of the District.

The Secondary Water Fund transferred \$186,230 to the General Fund payments for the Park Development Sales Tax Bond.

The Capital Improvements Fund transferred \$306,908 to the Motor Pool Fund to cover the cash deficit in that fund and allow the Motor Pool Fund to be closed. The Motor Pool Fund transferred all their assets that had a net book value of \$475,510 into the General Fixed Asset Fund, which is included in the government-wide statements, to complete the closing of the Motor Pool Fund.

#### NOTE 8. THEATER DEVELOPMENT AGREEMENT

Under Utah law, a city has the authority to participate with a developer to the extent of the future benefit from sales and property tax generated by a proposed development. The Syracuse City Council entered into an agreement with HBN Real Estate LLC in fiscal year 2009. The City agreed to participate in their development of a theater complex. The financial commitment of the city is not to exceed \$750,000. As of June 30, 2011 the participation of the City has been \$712,001. Participation from the City has been in the form of both not charging impact fees and also paying for specific improvements that are the developer's responsibility. These costs have been incurred in various impact fee funds. These impact fee funds must be made whole by the general fund over the next several (maximum 20) years.

#### NOTE 9. RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. Since 1985 the City has purchased commercial insurance through the Utah Local Governments Insurance Trust to mitigate the costs of these risks. The City's responsibility extends only to the payment of premiums and deductibles of \$1,000 on general liability claims. There have been no significant reductions in insurance coverage. This year's premium of \$71,780 is part of administrative costs. Settlement amounts have not exceeded insurance coverage for the current year or the prior three years.

#### NOTE 10. RETIREMENT PLANS

#### A. Pension Plans

Syracuse City contributes to the Local Government Noncontributory Retirement System, the Firefighters Retirement System, and the Public Safety Noncontributory Retirement System collectively, the Systems), all of which are cost-sharing multiple-employer defined benefit pension plans. The Systems are administered by Utah Retirement Systems (URS) under the direction of the URS Board, which consists of the State Treasurer and six members appointed by the governor. URS is established under and governed by Title 49 of *Utah Code Annotated*, 1953, as amended (UCA). URS publishes an annual financial report that includes financial statements and required supplementary information for all retirement systems and deferred compensation plans administered by it. Copies of the report may be obtained by writing to Utah Retirement Systems, 540 East 200 South, Salt Lake City, Utah 84102; by calling 1-800-365-8772.

#### NOTE 10. RETIREMENT PLANS (continued)

#### A. Pension Plans (continued)

Retirement benefits, as specified by UCA Title 49, cover substantially all employees of the State, public education, and other political subdivisions of the State. Only the State Legislature can modify benefits. The Systems provide pension, death, and disability benefits for employees who meet all eligibility requirements. Employees are eligible for retirement benefits upon attainment of the age specified for their employment classification or a combination of age plus years of service. A brief summary of eligibility, benefits, and contribution rates of the Systems is provided in the table below.

	<b>Local Government</b>		<b>Public Safety</b>
	Noncontributory	Firefighters	Noncontributory
	System	System	System
Highest Average Salary	Highest 3 Years	Highest 3 Years	Highest 3 Years
Years of Service and Age of Eligibility	30 years any age	20 years any age	20 years any age
	25 years any age (a)	10 years age 60	10 years age 60
	20 years age 60 (a)	4 years age 65	4 years age 65
	10 years age 62 (a)		
	4 years age 65		
Benefit Percent per Year of Service	2.00% per year	2.50% per year up to 20 years	2.50% per year up to 20 years
		2.00% per year over 20	2.00% per year over 20
		years	years
		Benefit cannot exceed 70%	Benefit cannot exceed 70%
		of final average salary.	of final average salary.
Annual Cost of Living Adjustment	up to 4.00%	up to 2.50%	up to 2.50%
2011 Rates as Percent of Covered Payroll:			
Employer	13.37%	15.05%	26.13%
Member	0.00%	1.72%	0.00%
Actual City Contributions Made, by year (ended 6/30):			
2011	\$239,080	\$76,967	\$213,023
2010	\$223,689	\$69,411	\$188,848
2009	\$248,159	\$67,628	\$180,510

Expenditures or expenses for retirement costs are recorded in the City's funds as contributions are made to the Systems. Contributions made each year were equal to the contributions required by the City's contract with URS. Therefore, the City has no liability for pension obligations.

#### NOTE 10. RETIREMENT PLANS (continued)

#### B. Deferred Compensation Plans

The City participates in a 401(k) Plan and a 457 Plan (collectively, the Plans), both of which are defined contribution plans administered by URS. The Plans are in addition to the retirement benefits outlined above. Voluntary contributions may be made to the Plans subject to URS and Internal Revenue Service limitations. The City has for many years contributed a matching amount up to 4 percent of eligible employees' salaries to the 401(k) Plan, and employees may contribute to both Plans up to maximum percentages allowed by IRS regulations. As budget cuts were implemented in February 2009, this matching contribution was suspended for the time being.

Account balances of the Plans are fully vested to the participants at the time of deposit. All assets and income of the Plans are held by URS for the exclusive benefit of the participants or their beneficiaries. For the year ended June 30, 2011 Syracuse City contributed \$21,141 to employees' 401(k) Plans. These contributions were not matching contributions, but were for employees of the City that had met the criteria to exempt out of the URS defined benefit retirement plans or are already receiving a defined benefit retirement through URS and received contributions to their 401(k) Plans in lieu of contributions to a URS defined benefit retirement plan.

#### NOTE 11. CONTINGENCIES

The City has received several federal and state grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursements to grantor agencies for expenditures disallowed under the terms of the grant. Based upon prior experience, the City believes such disallowances, if any, will be immaterial.

#### NOTE 12. SYRACUSE CITY REDEVELOPMENT AGENCY (RDA)

The Syracuse City Redevelopment Agency was established in 1992 to target specific areas of the City that were planned for improvements. The Agency funds identified improvements to the project area properties. These improvements are authorized to be funded using the concept of property tax increment. This funding is provided by taking the property tax dollars that are paid on any increased value of the properties and improvements from the time the project was identified as those properties are developed until the defined amount has been recovered. These improvements act as a publicly funded stimulation to the project area intended to encourage private development of those areas.

The Agency has established two project areas, 1700 South established in 1993 and 750 West established in 2004. This is the fifth year for each of the projects to receive tax increment payments from the property tax system. Infrastructure improvements have been made to the 1700 South project and road improvements are in place on the 750 West project.

These Redevelopment Projects collected \$421,094 in tax increment monies in the fiscal year ended June 30, 2011. The collections were used to repay the developer for improvements on the 1700 South project and to reimburse Syracuse City for its funding of the road improvements on the 750 West project.

# SYRACUSE CITY NOTES TO THE FINANCIAL STATEMENTS JUNE 30, 2011

### NOTE 13. MUNICIPAL BUILDING AUTHORITY OF SYRACUSE (MBA)

The Municipal Building Authority of Syracuse was established in August 2006 to allow the City to streamline the funding and construction of city facilities. The MBA borrows funding, constructs facilities, and leases them to the City. The lease payments made by the City provide the revenue for the MBA to make the debt payments. Eventually the debt is paid off and the properties are then deeded to the City.

The initial lease agreement between the City and the MBA is for the new City Hall, an addition to the City Shops, and remodeled/enlarged public safety facilities from the existing City Hall and Public Safety buildings. Bonds were issued in December 2006 and construction has been completed on all structures.

A supplemental lease agreement was entered into between the City and the MBA in 2007. This adds a new fire station to the group of buildings constructed on behalf of the City by the MBA. Bonds for the financing of this facility were issued in March 2008 by the MBA and all construction has been completed.

### NOTE 14. SUBSEQUENT EVENTS

After the end of the fiscal year the City entered into a four year capital lease to finance the purchase of some new vehicles, the lease has a net present value of \$388,000. The City also purchased a new fire truck for \$217,395.

# **SYRACUSE CITY CORPORATION**

# SUPPLEMENTAL INFORMATION

# SPECIAL IMPROVEMENT DISTRICT - DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2011

	Budgeted	l Amou	ınts			Variance With		
	Original		Final	Actual		Final Budget		
REVENUE:								
Assessments principal	\$ 359	\$	359	\$	-	\$	(359)	
Assessments interest	200		200		5		(200)	
Investment interest	441		441		-		(441)	
Total	1,000		1,000		-		(1,000)	
EXPENDITURES:								
General government:								
Operating supplies	1,000		1,000				1,000	
Total	 1,000		1,000				1,000	
EXCESS (DEFICIENDY) OF REVENUES OVER EXPENDITURES BEFORE OTHER							5.500	
FINANCING SOURCES (USES)	 	-	-		-		-	
OTHER FINANCING SOURCES - Transfer in			-	·	14,567		(14,567)	
NET CHANGE IN FUND BALANCE	 -	-	-	•	14,567		14,567	
FUND BALANCE, BEGINNING OF YEAR	(14,567)		(14,567)	1	(14,567)	•		
FUND BALANCE, END OF YEAR	\$ (14,567)	\$	(14,567)	\$	-	\$	14,567	

# CAPITAL IMPROVEMENTS FUND

		• • • • • • • • • • • • • • • • • • • •		
	Budgeted Original	l Amounts Final	Actual	Variance With Final Budget
REVENUES:	Original		Actual	Tillal baaget
Franchise tax	\$ 1,258,100	\$ 1,210,000	\$ 1,228,857	\$ 18,857
Cell tower lease	60,000	60,000	64,309	4,309
Interest	3,500	3,500	1,494	(2,006)
Contributions	•	-	12,011	12,011
Miscellaneous	2,000	2,000	1,380	(620)
Total	1,323,600	1,275,500	1,308,051	32,551
EXPENDITURES:				
Capital Projects		20,000	32,171	(12,171)
MBA Lease payments	1,173,600	1,173,600	1,172,921	679
Total	1,173,600	1,193,600	1,205,092	(11,492)
EXCESS (DEFICIENCY) OF REVENUES				
OVER EXPENDITURES BEFORE OTHER				
FINANCING SOURCES (USES)	150,000	81,900	102,959	21,059
OTHER FINANCING USES - Transfer out	(150,000)	(335,000)	(306,908)	28,092
NET CHANGE IN FUND BALANCE		(253,100)	(203,949)	49,151
FUND BALANCE, BEGINNING OF YEAR	393,932	393,932	393,932	
FUND BALANCE, END OF YEAR	\$ 393,932	\$ 140,832	\$ 189,983	\$ 49,151

# **CULINARY WATER UTILITY FUND**

	Budgeter	Amounts		Variance With		
	Original	Final	Actual	Final Budget		
OPERATING REVENUE:						
Water sales	\$ 1,400,000	\$ 1,450,000	\$ 1,483,902	\$ 33,902		
Connection fees	29,250	29,250	21,204	(8,046)		
Other	15,000	20,000	23,273	3,273		
Total	1,444,250	1,499,250	1,528,379	29,129		
OPERATING EXPENDITURES: Public works:				41		
Salaries, wages, and benefits	214,365	213,565	210,104	2 461		
Contractual services	420,000	394,000	393,229	3,461 771		
Operations	461,200	538,800	462,818	75,982		
Depreciation	350,000	465,000	443,460	21,540		
Total	1,445,565	1,611,365	1,509,611	101,754		
OPERATING INCOME (LOSS)	(1,315)	(112,115)	18,768	130,883		
NONOPERATING REVENUES (EXPENSES):						
Culinary water impact fees	220,000	220,000	80,515	(139,485)		
Sale of Capital Assets	·	86,500	20,886	(65,614)		
Interest revenue	4,806	10,500	9,930	(570)		
Total	224,806	317,000	111,331	(205,669)		
INCOME (LOSS) BEFORE CAPITAL						
CONTRIBUTIONS AND TRANSFERS:	223,491	204,885	130,099	(74,786)		
CAPITAL CONTRIBUTIONS AND TRANSFERS:						
Developers infrastructure contributions			776,719	776,719		
NET CHANGE IN ASSETS	223,491	204,885	906,818	701,933		
NET ASSETS, BEGINNING OF YEAR	12,593,992	12,593,992	13,760,016	1,166,024		
NET ASSETS, END OF YEAR	\$ 12,817,483	\$ 12,798,877	\$ 14,666,834	\$ 1,867,957		

# **SEWER UTILITY FUND**

	Budgeted Amounts					Variance With		
		Original		Final	Actual	Fin	al Budget	
OPERATING REVENUE:								
Sewer service charges	\$	959,400	\$	959,400	\$ 966,191	\$	6,791	
Connection fees		30,000		30,000	19,511		(10,489)	
Total		989,400		989,400	985,702		(3,698)	
OPERATING EXPENDITURES:								
Public Works:								
Salaries, wages, and benefits		156,009		156,009	151,901		4,108	
Contracted services		560,000		560,000	556,991		3,009	
Operating expenses		59,300		60,300	51,602		8,698	
Depreciation		210,000		260,000	252,255		7,745	
Total		985,309		1,036,309	 1,012,749		23,560	
OPERATING INCOME (LOSS)	-	4,091	r <u>anana a</u>	(46,909)	 (27,047)		19,862	
NONOPERATING REVENUES (EXPENSES):								
Interest		-		2,000	2,480		480	
Total		•		2,000	2,480		480	
INCOME (LOSS) BEFORE CAPITAL								
CONTRIBUTIONS AND TRANSFERS:		4,091		(44,909)	 (24,567)		20,342	
CAPITAL CONTRIBUTIONS AND TRANSFERS:								
Developers infrastructure contributions		-			 607,457		607,457	
NET CHANGE IN ASSETS		4,091		(44,909)	 582,890		627,799	
NET ASSETS, BEGINNING OF YEAR		7,250,104		7,250,104	 7,250,104		-	
NET ASSETS, END OF YEAR	\$	7,254,195	\$	7,205,195	\$ 7,832,994	\$	627,799	

# **GARBAGE UTILITY FUND**

		Budgeted	Amo				Vari	ance With
		Original		Final	_	Actual	Fin	al Budget
OPERATING REVENUE:						58 - 122 - 121 - 12 <del>1   12</del> 1		
Garbage collection fees	\$	1,120,000	\$	1,148,000	\$	1,163,239	\$	15,239
Other		4,000		7,000		6,520		(480)
Total		1,124,000		1,155,000		1,169,759		14,759
OPERATING EXPENDITURES:								
Public Works:								
Salaries, wages, and benefits		36,846		36,846		31,698		5,148
Contractual services		1,006,000		1,026,000		1,032,565		(6,565)
Operating expenses		81,500		91,500		84,024		7,476
Depreciation		×=.		-		-		-
Total		1,124,346		1,154,346		1,148,287		6,059
OPERATING INCOME (LOSS)		(346)		654		21,472		20,818
NONOPERATING REVENUES (EXPENSES):					•			
Interest		-		1,000		1,018		18
Total		-		1,000		1,018		18
INCOME (LOSS) BEFORE CAPITAL								
CONTRIBUTIONS AND TRANSFERS:	-	(346)		1,654		22,490		20,836
CAPITAL CONTRIBUTIONS AND TRANSFERS:								
Transfer to/from other funds		-		-		: <del>-</del>		
NET CHANGE IN ASSETS		(346)		1,654		22,490		20,836
		(2.0)		2,034		22,750	-	20,030
NET ASSETS, BEGINNING OF YEAR		206,979	8	206,979		206,979		
NET ASSETS, END OF YEAR	\$	206,633	\$	208,633	\$	229,469	\$	20,836
							400	

# SECONDARY WATER UTILITY FUND

		Budgete	4 Ame	unts.			Vori	iance With
		Original	AIIIC	Final		Actual		al Budget
OPERATING REVENUE:	•		_					
Water Sales	\$	1,287,200	\$	1,308,000	\$	1,315,916	\$	7,916
Connection fees		25,000		27,000	10.5%	15,175	200	(11,825)
Total		1,312,200		1,335,000		1,331,091		(3,909)
OPERATING EXPENDITURES:								
Public Works:								
Salaries, wages, and benefits		189,591		189,591		188,153		1,438
Water and pumping		277,000		277,000		272,598		4,402
Operating expenses		301,400		334,650		324,889		9,761
Depreciation		380,000		380,000		372,724		7,276
Total		1,147,991		1,181,241		1,158,364		22,877
OPERATING INCOME (LOSS)		164,209		153,759		172,727		18,968
NONOPERATING REVENUES (EXPENSES):								
Impact fees		150,000		150,000		83,170		(66,830)
Interest revenue		-		2,500		4,202		1,702
Interest expense		(3,000)		(3,000)		-		3,000
Total		147,000		149,500		87,372		(62,128)
INCOME (LOSS) BEFORE CAPITAL								
CONTRIBUTIONS AND TRANSFERS:		311,209		303,259		260,099		(43,160)
CAPITAL CONTRIBUTIONS AND TRANSFERS:								
Developers infrastructure contributions		_		<u>=</u>		630,688		630,688
Transfer to/from other funds		(186,230)		(186,230)		(186,230)		-
NET CHANGE IN ASSETS		124,979		117,029		704,557		587,528
NET ASSETS, BEGINNING OF YEAR		18,953,457		18,953,457		18,953,457		-
NET ASSETS, END OF YEAR	\$	19,078,436	\$	19,070,486	\$	19,658,014	\$	587,528

# STORM WATER UTILITY FUND

		1940 APAS 00 0							
		Budgete	d Amo			Var	iance With		
		Original		Final	 Actual	Fir	Final Budget		
OPERATING REVENUES:			12						
Storm water user fees	\$	285,000	_\$_	285,000	\$ 285,548	\$	548		
Total		285,000		285,000	 285,548		548		
OPERATING EXPENDITURES:									
Payroll & benefits		110,715		110,715	105,285		5,430		
Operating costs		160,050		160,050	135,387		24,663		
Depreciation		200,000		200,000	185,450		14,550		
Capital outlay		-		•	-		-		
Total		470,765		470,765	426,122		44,643		
OPERATING INCOME (LOSS)		(185,765)		(185,765)	 (140,574)		45,191		
NONOPERATING REVENUES (EXPENSES):									
Storm water impact fees		150,000		150,000	88,854		(61,146)		
Interest		2,000		2,000	3,186		1,186		
Total		152,000	_	152,000	92,040		(59,960)		
INCOME (LOSS) BEFORE CAPITAL									
CONTRIBUTIONS AND TRANSFERS:		(33,765)		(33,765)	 (48,534)		(14,769)		
CAPITAL CONTRIBUTIONS AND TRANSFERS:							1 = *		
Developers infrastructure contributions	-	-			532,497		532,497		
NET CHANGES IN ASSETS	8	(33,765)		(33,765)	483,963		517,728		
NET ASSETS, BEGINNING OF YEAR		6,147,379		6,147,379	 6,147,379		-		
NET ASSETS, END OF YEAR	\$	6,113,614	\$	6,113,614	\$ 6,631,342	\$	517,728		
	-					==			

# MOTOR POOL FUND - INTERNAL SERVICE FUND SCHEDULE OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - BUDGET AND ACTUAL FOR THE FISCAL YEAR ENDED JUNE 30, 2011

		Budgeted	Amoi	ints			Variance With		
		Original	Amot	Final		Actual		al Budget	
OPERATING REVENUE:			1		-				
Department charges	\$		\$	-	\$	-	\$	-	
Total				-		9 <b>-</b>		-	
OPERATING EXPENDITURES:									
General government:									
Depreciation		131,000		131,000		-		131,000	
Total		131,000		131,000		-		131,000	
OPERATING INCOME (LOSS)	2	(131,000)		(131,000)		-		131,000	
NONOPERATING REVENUES (EXPENSES):									
Interest expense		(19,000)		(19,000)		(910)		18,090	
Total		(19,000)		(19,000)		(910)		18,090	
INCOME (LOSS) BEFORE CAPITAL									
CONTRIBUTIONS AND TRANSFERS:		(150,000)		(150,000)		(910)		149,090	
CAPITAL CONTRIBUTIONS AND TRANSFERS:									
Transfers in		150,000		150,000		306,908		156,908	
Transfers out		_	-	-		(475,510)		(475,510)	
NET CHANGE IN ASSETS				-		(169,512)		(169,512)	
NET ASSETS, BEGINNING OF YEAR		169,512		169,512		169,512			
NET ASSETS, END OF YEAR	\$	169,512	\$	169,512	\$	-	\$	(169,512)	
							Addition		

## STATISTICAL SECTION

This part of Syracuse City Corporation's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents	Page
FINANCIAL TRENDS  These schedules contain trend information to help the reader understand how the City's financial performance and well-being have changed over time.	82
REVENUE CAPACITY  These schedules contain information to help the reader assess the City's most significant local revenue sources, the sales tax and property tax.	93
DEBT CAPACITY  These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	
DEMOGRAPHICS AND ECONOMIC INFORMATION  These schedules offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.	102
OPERATING INFORMATION  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the government provides and the activities it performs.	

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

# SYRACUSE CITY GOVERNMENT-WIDE REVENUES Last Eight Fiscal Years

Fiscal Year	Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Taxes		Unrestricted Investment Earnings		Mi	scellaneous	Total		
2010-11	\$ 8,410,723	\$ -	\$ 5,493,654	\$	5,959,508	\$	32,237	\$	600,118	\$	20,496,240	
2009-10	7,668,076	115,149	5,107,748		5,667,730		31,268		1,025,895		19,615,866	
2008-09	7,485,359	255,432	65		5,597,745		198,054		707,227		14,243,817	
2007-08	6,986,464	~	144,000		5,340,527		582,373		840,803		13,894,167	
2006-07	5,920,326	865,103	386,843		4,132,221		679,690		2,935,145		14,919,328	
2005-06	5,441,945	814,478	1,503,364		3,503,382		427,447		4,559,759		16,250,375	
2004-05	4,823,724	673,663	51,196		2,749,144		178,844		2,948,371		11,424,942	
2003-04	4,255,492	585,427	2		2,247,177		103,713		2,894,597		10,086,406	

## Note:

Financial reports were only available for the last eight fiscal years.

# **GOVERNMENT-WIDE EXPENSES BY FUNCTION** SYRACUSE CITY CORPORATION Last Eight Fiscal Years

Total	15,290,721	14,270,088	16,231,435	14,741,123	11,593,861	10,264,002	8,516,216	7,918,233
	\$			,			ä	r
Storm Water Utility <sup>1</sup>	426,123	536,507						
I	0,							
Secondary Water Utility	1,158,364	1,084,825	1,139,891	1,109,224	846,015	1,129,502	824,374	759,798
S	ψ.							
Garbage Utility <sup>2</sup>	1,148,287	1,072,037	1,071,645	Ī	1	Ē	ì	Ü
1	<b>4</b> ).							
Sewer Utility <sup>2</sup>	\$ 1,012,749	992,129	899,303	Ī	1	•	1	í.
Culinary Water Utility <sup>2</sup>	1,509,611	1,296,665	1,315,738	3,331,631	3,043,470	2,986,192	2,483,785	2,275,780
	\$							
Interest and Fiscal Charges	684,474	696,289	783,675	248,078	198,925	142,648	93,907	116,070
0.								
Parks and ecreation	3 1,298,632	1,083,622	1,159,929	1,004,514	1,091,158	796,333	559,582	485,077
8	\$							
Public Works <sup>1</sup>	2,114,678	2,121,006	3,809,582	3,898,914	1,994,719	1,517,152	1,325,077	1,631,681
- 1	1701							
Public Safety	3,843,940	3,723,979	3,944,700	3,463,722	2,677,933	2,749,374	2,277,896	1,650,640
į.	•							
General	\$ 2,093,864	1,663,029	2,106,972	1,685,040	1,741,641	942,801	951,595	999,187
Fiscal	2010-11	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04

Financial reports were only available for the last eight fiscal years.

Prior to FY 2010, the Storm Water Utility Fund was combined with Public Works.

Prior to FY 2009, the Sewer Utility Fund and Garbage Utility Fund were combined with the Culinary Water Utility Fund.

# SYRACUSE CITY CORPORATION GENERAL GOVERNMENTAL REVENUES AND OTHER FINANCING SOURCES Last Eight Fiscal Years

TOTAL	\$ 7,712,857	7,094,619	6,962,325	7,127,958	7,788,294	8,512,824	5,638,564	5,326,636
1								
INTEREST AND MISC	92,583	67,410	138,000	183,278	267,987	267,468	73,556	71,221
=	Ş							
FINES AND FORFEITURES	331,246	295,248	261,720	218,843	208,880	197,755	179,377	183,592
Đ.	\$							
CHARGES FOR SERVICES	980'966	907,170	675,457	602,888	579,603	582,145	906'655	480,870
	Ş							
MANAGEMENT AND ADMIN FEES <sup>1, 2</sup>	642,000	ī	Ľ	ľ	1	1	į	
- 1								
INTERGOV- ERNMENTAL	\$ 845,653	821,797	888,120	1,090,769	1,231,946	1,640,792	724,859	609,626
- =	\$							
IMPACT	226,713	482,160	388,245	589,458	1,547,289	2,348,471	1,348,894	1,481,496
	s							
LICENSES AND PERMITS	245,223	321,654	357,501	344,859	819,988	913,927	749,411	709,376
	(A)							
TAXES	\$ 4,333,403	4,199,180	4,253,282	4,097,863	3,132,601	2,562,266	2,002,561	1,790,455
FISCAL	2010-11	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04

# 1010

General government is limited to the City's general fund.

Financial reports were only available for the last eight fiscal years.

<sup>&</sup>lt;sup>1</sup> Beginning in FY 2011, administrative fees charged to utilities funds were shown as a revenue instead of an offset to expenditures in the general fund.

<sup>&</sup>lt;sup>2</sup> Beginning in FY 2011, a management fee was charged to the redevelopment fund. This is included in management and admin fees above.

GENERAL GOVERNMENTAL EXPENDITURES (Budget Basis) AND OTHER USES BY FUNCTION SYRACUSE CITY CORPORATION Last Eight Fiscal Years

Total	\$ 7,574,944	6,805,602	8,713,720	9,588,667	8,075,832	8,608,614	7,121,229	4,348,298
	Ş							
Other Financing Uses <sup>1</sup>	14,567	124,000	114,500	603,377	107,465	272,608	49,034	•
I.	•							
Debt Service								f
Capital Outlay <sup>2</sup>	•		1,088,081	825,112	1,919,101	3,504,683	3,066,146	722,082
Parks and Recreation	\$ 1,025,804	955,982	923,204	916,204	838,031	583,255	529,085	448,822
Public Works	\$ 1,282,843	1,136,292	1,311,144	2,172,362	689,921	882,886	887,202	805,440
l	0,							
Public Safety	3,369,555	3,221,583	3,303,895	3,186,613	2,567,880	2,051,473	1,665,896	1,418,379
	\$							
General	\$ 1,689,503 3	1,174,765	1,576,733	1,522,231	1,587,366	849,138	893,866	953,575
Fiscal Year	2010-11	2009-10	2008-09	2007-08	2006-07	2005-06	2004-05	2003-04

# Votes:

General government is limited to the City's general fund.

Financial reports were only available for the last eight fiscal years.

 $<sup>^{\</sup>mathrm{1}}\,$  Other financing uses includes transfers to other funds.

 $<sup>^2\,</sup>$  Beginning in FY 2010, capital outlay expenditures are included under the function for which they were acquired.

<sup>&</sup>lt;sup>3</sup> Beginning in FY 2011, administrative fees charged to utilities funds were shown as a revenue instead of an offset to expenditures in the general fund.

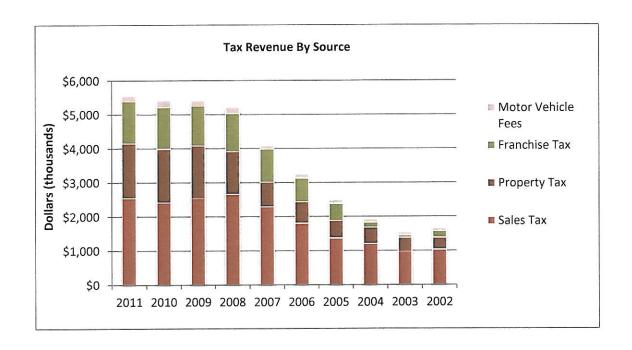
# SYRACUSE CITY CORPORATION

# **GOVERNMENTAL ACTIVITIES TAX REVENUES BY SOURCE**

## **Last Ten Fiscal Years**

(Amounts Expressed in Thousands)

Fiscal	3	Sales	Pr	operty	Fra	anchise		otor hicle	
Year		Тах		Тах	X	Тах	F	ees	Total
2011	\$	2,551	\$	1,606	\$	1,229	\$	177	\$ 5,563
2010	\$	2,429	\$	1,569	\$	1,209	\$	202	\$ 5,409
2009		2,543		1,535		1,165		175	5,418
2008		2,655		1,265		1,107		178	5,205
2007		2,299		719		956		114	4,088
2006		1,805		635		695		122	3,257
2005		1,366		525		490		111	2,492
2004		1,208		480		142		102	1,932
2003		980		403		71		89	1,543
2002		1,034		347		200		78	1,659



# SYRACUSE CITY CORPORATION NET ASSETS BY COMPONENT Last Eight Fiscal Years (Amounts Expressed in Thousands)

								Fiscal Year	Year								
		2011		2010		2009		2008		2007		2006		2005		2004	
Governmental activities																	
Invested in capital assets, net of related debt	\$	41,578	\$	39,654	s	42,374	\$	38,986	\$	27,251	\$	30,562	\$	23,606	s	20,879	Ф.
Restricted		811		727		867		6,675		9,615		2,374		5,324		4,518	~
Unrestricted		811		314		726		672		514		2,260		447		(43)	<u>@</u>
Total governmental activities net assets	δ	43,200	φ.	40,695	s	43,967	s	46,333	\$	37,380	s	35,196	45	29,377	\$	25,354	_
Business-type activities																	
Invested in capital assets, net of related debt	\$	43,820	\$	41,712	\$	35,180	\$	34,458	\$	27,598	\$	25,486	s	22,679	s	18,812	~
Restricted		970		714		136		006		1,464		1,346		2,508		2,068	80
Unrestricted		4,229		3,892		2,385		1,964		2,797		1,949		177		372	ا م
Total business-type activities net assets	\$	49,019	\$	46,318	45	37,701	Υ	37,322	\$	31,859	\$	28,781	\$	25,364	\$	21,252	اہا
																	ĺ
Primary government																	
Invested in capital assets, net of related debt	Ş	85,398	\$	81,366	\$	77,554	\$	73,444	\$	54,849	ş	56,048	\$	46,285	\$	39,691	
Restricted		1,781		1,441		1,003		7,575		11,079		3,720		7,832		985′9	C)
Unrestricted		5,040		4,206		3,111		2,636		3,311		4,209		624		329	ای
Total primary government net assets	\$	92,219	\$	87,013	\$	81,668	٠	83,655	\$	69,239	\$	63,977	\$	54,741	\$	46,606	الىا

ote:

Financial reports were only available for the last eight fiscal years.

# SYRACUSE CITY CORPORATION CHANGES IN NET ASSETS Last Eight Fiscal Years (Amounts Expressed in Thousands)

Page 1 of 2

								Fiscal Year	Year						10000	
		2011		2010		2009		2008		2007	``	2006		2005	2	2004
Expenses																
Governmental activities:																
General government	s	2,094	S	1,663	s	2,107	s	1,685	s	1,741	\$	943	s	952	s	666
Public safety		3,844		3,724		3,945		3,464		2,678		2,749		2,278		1,651
Public works 1		2,115		2,121		3,809		3,899		1,995		1,517		1,325		1,632
Parks and recreation		1,299		1,084		1,160		1,004		1,091		796		559		485
Interest and fiscal charges		684	5	969		784		248		199		143		94	ļ	116
Total governmental activities expenses		10,036		9,288		11,805		10,300		7,704		6,148		5,208		4,883
Business-type activities:																
Culinary water utility		1,510		1,297		1,316		3,332		3,044		2,986		2,484		2,276
Sewer utility		1,013		366		899		•		i		.1		•		ī
Garbage utility		1,148		1,072		1,071		•		t				1		5
Secondary water utility		1,158		1,085		1,140		1,109		846		1,130		824		759
Storm water utility		426		536		1				Ĭ		1				1
Total business-type activities expenses		5,255		4,982		4,426		4,441		3,890		4,116		3,308		3,035
Total primary government expenses	₩	15,291	φ.	14,270	₩	16,231	٠	14,741	\$	11,594	₩.	10,264	\$	8,516	٠	7,918
Program Revenues																
Governmental activities:																
Charges for services:					9		8		3	į	,		1	•	1	Ç
General government	❖	1,397	\$	808	\$	808	s	730	s	1,291	S	466	v	440	ኍ	430
Public safety		433		205		296		275		127		139		159		154
Public works		804		924		1,500		1,446		41		096		802		738
Parks and recreation		476		436		288		415		149		129		83		7.7
Operating grants and contributions				115		91		•		865		814		674		585
Capital grants and contributions		2,946		2,771		1		44		387		1,323		51		
Total governmental activities program revenues	l	6,056	١	5,260	İ	2,983		2,910		2,860		3,831	j	2,218		1,984
Business-type activities:																
Charges for services:		1 528		1 549		1.343		3.030		3,315		2,993		2,750		2,339
Sewer utility		986		686		845				ı		1		i.		31
Garbage utility 2		1,170		1,137		1,113		•		•		1		٠		11
Secondary water utility		1,331		1,335		1,292		1,090		266		755		280		518
Storm water utility 1		286		284		1		10				•		ì		t
Capital grants and contributions		2,547	١	2,337		165		100		•		180		-		•
Total business-type activities program revenues		7,848		7,631		4,758		4,220	l	4,312		3,928		3,330		2,857
Total primary government program revenues	⋄	13,904	\$	12,891	\$	7,741	s	7,130	s	7,172	\$	7,759	ş	5,548	\$	4,841
	il		 													

# SYRACUSE CITY CORPORATION

# CHANGES IN NET ASSETS Last Eight Fiscal Years (Amounts Expressed in Thousands)

Page 2 of 2

								Fiscal Year	Year							
		2011		2010		5005		2008		2007	7	2006	2	2002		2004
Net (expense)/revenue:	•		4		4	9	4	Ĩ				3	4	9	4	9
Governmental activities Business-type activities	v	(3,980)	v	(4,028)	S	(8,822)	S	(7,390)	٠ د	(4,844)	S	(2,317)	S	(2,990)	S	(2,899)
Total primary government net expense	S	(1,387)	\$	(1,379)	\$	(8,490)	\$	(7,611)	\$	(4,422)	\$	(2,505)	\$	(2,968)	Ş	(3,077)
General Revenues and Other Changes in																
Net Assets																
Governmental activities:																
Taxes																
Property taxes	Ş	2,180	s	2,030	\$	1,890	s	1,579	\$	877	\$	757	\$	989	\$	582
Sales taxes		2,551		2,429		2,543		2,655		2,299		1,805		1,366		1,208
Franchise taxes		1,229		1,209		1,165		1,107		926		941		746		457
Impact fees		227		482		232		262		1,877		3,112		1,677		1,801
Unrestricted investment earnings		11		10		143		440		484		536		117		89
Other revenues (uses) not restricted to specific programs		100		42		147		8,957		342		1,307		2,470		1,572
Transfers		186		190		336		1,343		193				t		•
Total governmental activities		6,484		6,392		6,456		16,343		7,028		8,221		7,012		5,688
Business-type activities:																
Impact fees		253		205		328		479		993		1,000		362		897
Unrestricted investment earnings		21		21		52		142		196		128		62		36
Other revenues (uses) not restricted to specific programs		21				3		6,406		1,660		2,535		3,066		1,274
Transfers		(186)		(190)		(336)		(1,343)		(193)		1		1		
Total business-type activities		109		333		47		5,684		2,656		3,663		4,090		2,207
Total primary government	S	6,593	\$	6,725	\$	6,503	\$	22,027	ς,	9,684	δ	11,884	s,	11,102	s.	7,895
Change in Net Assets		8	8		,	į	,		,	į	,				,	6
Governmental activities	S	2,504	S	2,364	Ŋ	(2,366)	S	8,953	s	2,184	ν.	5,904	ሌ	4,022	<b>^</b>	7,789
Business-type activities	,	2,702	-	2,982		379	1	5,463	1	3,078		3,475	4	4,112	4	2,029
Total primary government	٨	5,206	v	5,346	v	(1,987)	n	14,416	٨	2,262	۸	9,3/9	٨	8,134	٨	4,610

# Note.

Financial reports were only available for the last eight fiscal years.

<sup>&</sup>lt;sup>1</sup> Prior to FY 2010, the Storm Water Utility Fund was combined with Government Activities - Public Works.

<sup>&</sup>lt;sup>2</sup> Prior to FY 2009, the Sewer Utility Fund and Garbage Utility Fund were combined with the Culinary Water Utility Fund.

# SYRACUSE CITY CORPORATION CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

# Last Eight Fiscal Years

(Amounts Expressed in Thousands)

Page 1 of 2

								Fiscal Year	Year							
	7	2011	2	2010		2009	7	2008		2002	2	2006	2	2005	50	2004
Revenues																
Taxes	\$	5,983	ş	5,693	٠Ş	5,622	\$	5,340	\$	4,132	ş	3,258	s	2,493	S.	1,932
Licenses and permits		245		322		358		345		820		914		749		709
Impact fees		227		482		620		852		1,877		3,111		1,677		1,801
Intergovernmental		846		937		979		1,135		1,232		2,140		730		610
Administrative Fees <sup>1</sup>		579		į.		t		3		1		ι		ı		Ľ
Charges for services		966		907		954		603		280		582		260		481
Fines and forfeitures		331		295		262		219		500		198		179		184
Investment earnings		12		8		143		440		484		299		117		29
Management Fee <sup>2</sup>		63		ı		i				1		ı		di:		Ĉ
Miscellaneous	2	162		227		192		137		115		146		94		188
Total revenues		9,444		8,871		9,130		9,071		9,449	1	10,648		6,599		5,972
Expenditures																
General government 2		1,836		1,183		1,582		1,529		1,588		852		899		955
Public safety		3,370		3,222		3,304		3,187		2,568		2,051		1,666		1,419
Public works		1,283		1,253		1,615		2,257		804		883		710		627
Parks and recreation		1,026		926		924		916		1,054		583		457		448
Capital outlay		124		405		6,521		9,043		988′9		7,810		3,359		739
Other		ľ		i		æ		39		43		29		ı		ı
Debt service:																
Principal retirement		681		778		700		774		364		440		321		311
Interest and fiscal charges		684		706		777		114		124		143		77		93
Total expenditures	\$	9,004	\$	8,503	₩.	15,423	\$	17,859	\$	13,431	\$	12,829	\$	7,489	\$	4,592

SYRACUSE CITY CORPORATION CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS

Last Eight Fiscal Years

(Amounts Expressed in Thousands)

Page 2 of 2

								Fiscal Year	Year							
	7	2011	2	2010		5005		2008		2007		2006		2005	7	2004
Excess of revenues over (under) expenditures	\$	440	₩.	368	٠	(6,293)	₩.	(8,788)	φ.	(3,982)	\$	(2,181)	\$	(890)	\$	1,380
Other financing sources (uses)																
Proceeds from borrowings		1				ı		5,924		9,576		1,000		2,100		ï
Transfers in		201		414		1,258		1,117		258		362		49		Ĩ.
Transfers out		(322)		(340)		(1,062)		(626)		(65)		(206)		(49)		ï
Total other financing		(121)		F		706		0		0.75		, ,		6		
onices (nses)		(171)		4		130		9,002		9,709		1,130		2,100		t
Net change in fund balances	<b>ب</b>	319	٠٠ <u> </u>	442	<b>ب</b>	(6,097)	ۍ   ا	(2,706)	\$	5,787	<u>+</u>	(1,025)	⊹√∥	1,210	٨.	1,380
Debt service as a percentage of noncapital expenditures		15.4%		18.3%		16.6%		10.1%		7.5%		11.6%		# %9.6		10.5%

# Note:

Financial reports were only available for the last eight fiscal years.

 $<sup>^{1}</sup>$  Beginning in FY 2011, administrative fees charged to utilities funds were shown as a revenue instead of an offset to expenses in the general fund.

<sup>&</sup>lt;sup>2</sup> Beginning in FY 2011, a management fee was charged to the redevelopment fund. The expenditure is included in general government.

# SYRACUSE CITY CORPORATION FUND BALANCES OF GOVERNMENTAL FUNDS

# **Last Eight Fiscal Years**

(Amounts Expressed in Thousands)

							Fiscal	Year	•				
		2011	- 2	2010	2	009	2008		2007	2006	2005		2004
General fund:			-										
Nonspendable	\$	17	\$	-	\$	100	\$ -	\$	191	\$ -	\$	\$	-
Restricted		383		-		-	2		-	2	-		=
Committed		71		-		-	-			-	10		-
Unassigned		1,000		<u> </u>		-			-	-	11-		-
Total general fund	\$	1,471	\$		\$		\$ -	\$		\$ =	\$ 	<u>\$</u>	
All other governmental funds:													
Restricted	\$	428	\$	-	\$	-	\$ -	\$	-	\$ -	\$ -	\$	-
Committed	\$	10		50		-	-		-	-	2		-
Assigned		190		-			 -			-	 		-
Total all other governmental funds	\$	628	\$	-	\$		\$ -	\$	_	\$ -:	\$ -	\$	-
	<del></del>						Fisca	l Vear	r				
	-	2011		2010	2	.009	2008		2007	2006	 2005		2004
General fund:	-				-								
Reserved	\$	-	\$	474	\$	259	\$ 1,046	\$	2,740	\$ 2,308	\$ 2,819	\$	2,606
Designated, unreserved				48		24	-		=	-	-		-
Unreserved		-		625		285	430		797	1,323	594		189
Total general fund	\$		\$	1,147	\$	568	\$ 1,476	\$	3,537	\$ 3,631	\$ 3,413	\$	2,795
All other governmental funds:													
Reserved	\$	Z.	\$	254	\$	608	\$ 5,629	\$	6,874	\$ 66	\$ 1,114	\$	1,025
Designated, unreserved reported in:	\$												
Special revenue funds		-		-		-	-		-	•			-
Unreserved, reported in:		±											
Special revenue funds		-		(15)		206	-			-	1		-
Debt service funds		-		-		=					51		-
Capital projects funds				394		494	 868		268	 1,196	 1,338		887
Total all other governmental funds	\$	-	\$	633	\$	1,308	\$ 6,497	\$	7,142	\$ 1,262	\$ 2,504	\$	1,912

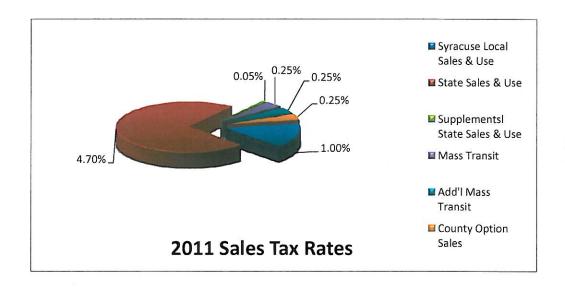
### Note:

Financial reports were only available for the last eight fiscal years.

Beginning in FY 2011, the fund balance categories were reclassified as a result of implementing GASB Statement 54. Fund balance has not been restated for prior years.

# SYRACUSE CITY CORPORATION SALES TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS Last Ten Fiscal Years

Fiscal Year	Syracuse City Local Sales & Use	State Sales & Use	Supplemental State Sales & Use	Mass Transit	Additional Mass Transit	County Option Sales	Total for Syracuse Residents
2011	1.00%	4.70%	0.05%	0.25%	0.25%	0.25%	6.50%
2010	1.00%	4.70%	0.05%	0.25%	0.25%	0.25%	6.50%
2009	1.00%	4.70%	0.05%	0.25%	0.25%	0.25%	6.50%
2008	1.00%	4.65%	0.05%	0.25%	0.25%	0.25%	6.45%
2007	1.00%	4.75%	~	0.25%	0.25%	0.25%	6.50%
2006	1.00%	4.75%		0.50%	=	0.25%	6.50%
2005	1.00%	4.75%	-	0.50%	<u>~</u>	0.25%	6.50%
2004	1.00%	4.75%	-	0.50%	<del>=</del>	0.25%	6.50%
2003	1.00%	4.75%	·	0.50%	<u>-</u>	0.25%	6.50%
2002	1.00%	4.75%	-:	0.50%	,	0.25%	6.50%



### Note:

Rates are given as of the second quarter of each year.

### Source:

Utah State Tax Commission - Sales Tax Division

# SYRACUSE CITY CORPORATION ASSESSED VALUE AND ESTIMATED ACTUAL VALUE OF TAXABLE PROPERTY

Last Ten Fiscal Years

(Amounts Expressed in Thousands)

10	æ	ju Ju	10 <u>240</u> 000	Ĩ										
Assessed	Value as a	Percentage	of Actual	Value	59.38%	59.29%	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Estimated	Actual	Market	Value	\$ 1,771,644	\$ 1,719,161	n/a	n/a	n/a	n/a	n/a	n/a	n/a	n/a
	Total	Direct	City	Tax Rate	1.631	1.613	1.500	1.500	1.043	1.043	1.043	1.047	1.023	1.021
	Total	Taxable	Assessed	Value	\$ 1,051,949	\$ 1,019,220	1,063,327	857,217	698,887	575,289	503,623	445,895	395,428	340,344
		Centrally	Assessed	Property	\$ 15,426	\$ 20,827	19,464	17,586	16,385	12,301	10,151	6/6′6	9,570	8,461
		Property		Other	\$ 19,412	\$ 21,423	21,169	14,650	12,574	12,246	11,406	10,999	11,679	10,438
		Personal Property	Mobile	Homes	٠ \$	- \$	18	13	12	2	2	2	5	2
		operty		Building	\$ 681,079	\$ 637,430	597,489	581,033	474,826	396,532	346,820	297,069	256,690	218,574
		Real Property	Real	Estate		\$ 339,540		243,935	195,090	154,208	135,244	127,846	117,484	102,866
			Fiscal	Year	2011	2010	2009	2008	2007	2006	2002	2004	2003	2002

# Jotes:

Taxable property value is based on the calendar year ending six months before the fiscal year ends.

Estimated actual market value is not available for the prior eight years.

Total property value is excluding fee-in-lieu.

# Sources:

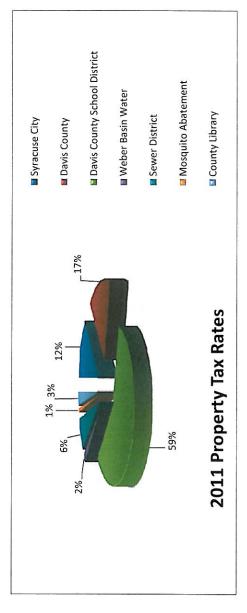
Utah State Tax Commission - Property Tax Division website

Davis County

# SYRACUSE CITY CORPORATION PROPERTY TAX RATES - DIRECT AND OVERLAPPING GOVERNMENTS Last Eight Fiscal Years

(Per \$1,000 Assessed Valuation)

Total Levy for Syracuse Residents	13.235	12.231	11.625	12.302	11.517	12.121	12.298	12.219
County	0.363	0.348	0.332	0.375	0.403	0.426	0.432	0.434
Davis County Mosquito Abatement District	0.097	0.093	0.088	0.099	0.086	0.091	0.093	0.094
North Davis County Sewer District	0.864	0.763	0.763	0.763	0.763	0.763	0.763	0.763
Weber Basin Water Conservancy District	0.207	0.188	0.181	0.200	0.178	0.193	0.198	0.196
Davis County School District	7.860	7.118	6.764	7.176	7.305	7.684	7.821	7.731
<b>Davis</b> <b>County</b>	2.213	2.108	1.997	2.189	1.739	1.921	1.948	1.954
Syracuse City	1.631	1.613	1.500	1.500	1.043	1.043	1.043	1.047
Fiscal	2011	2010	2009	2008	2007	2006	2005	2004



# Notes:

Overlapping rates are those of local and county governments that apply to property owners within Syracuse City. Not all overlapping rates apply to all Syracuse City property owners (e.g., the rates for special districts apply only to the property owners whose property is located within the geographic boundaries of the special district).

Tax rates were only available for the last eight fiscal years.

# Source:

Utah State Tax Commission - Property Tax Division web site

# SYRACUSE CITY CORPORATION PRINCIPAL PROPERTY TAXPAYERS

# **Current Year and Two Years Ago**

(Amounts Expressed in Thousands)

				2011			2009	
					Percentage of Total			Percentage of Total
			Taxable		Taxable	Taxable		Taxable
<b>T</b>	Tune of Business		Assessed Value	Rank	Assessed Value	Assessed Value	Rank	Assessed Value
Taxpayer	Type of Business		value	Kank	Value	 value	Kank	value
Wal-Mart	Retail	\$	20,042	1	1.91%	\$ 15,339	1	1.44%
Syracuse School Development	Education	\$	10,702	2	1.02%	\$ 4,827	5	0.45%
Pacificorp	Utility		9,000	3	0.86%	13,734	2	1.29%
Antelope LC	Medical		8,653	4	0.82%	6,799	3	0.64%
Boyer Syracuse Associates	Retail properties		6,137	5	0.58%	6,769	4	0.64%
Gailey Tree LLC	Business properties		5,026	6	0.48%			
Shadowpoint LLC	Retail properties		4,763	7	0.45%	4,714	6	0.44%
RC Willey	Retail		4,623	8	0.44%	2,701	10	0.25%
Benchmark Real Estate Compan	y Residential properties		4,405	9	0.42%	3,873	7	0.36%
Syracuse Stadium Cinemas LLC	Business properties		4,170	10	0.40%			
Questar Gas	Utility					3,301	8	0.31%
Glen Eagle Golf Club LC	Recreation	4.				 3,052	9	0.29%
Total taxable value of 10 larges	t taxpayers		77,521		7.37%	65,109		6.12%
Total taxable value of other tax	payers		974,428		92.63%	998,218		93.88%
Total taxable value of all taxpa	ayers	\$	1,051,949		100.00%	\$ 1,063,327		100.00%

### Note:

Information from nine years ago was unavailable so the 2009 tax year was used.

### Source:

Davis County Clerk/Auditor's office

# SYRACUSE CITY CORPORATION PROPERTY TAX LEVIES AND COLLECTIONS Last Ten Tax Years

Tax Year	Total Tax Levy	Current Tax Collections	Percent of Levy Collected	lection of vious years Taxes	Total Tax Collections	Percent of Total Tax Collected to Total Levy
2011	1,715,729	\$ 1,577,797	91.96%	\$ 27,934	1,605,731	93.59%
2010	1,644,002	1,515,516	92.18%	53,035	1,568,551	95.41%
2009	1,594,991	1,501,503	94.14%	33,483	1,534,986	96.24%
2008	1,285,826	1,235,036	96.05%	29,718	1,264,754	98.36%
2007	728,939	708,662	97.22%	10,566	719,228	98.67%
2006	600,026	571,439	95.24%	19,536	590,975	98.49%
2005	525,279	503,363	95.83%	22,087	525,450	100.03%
2004	466,852	441,469	94.56%	38,512	479,981	102.81%
2003	404,523	378,242	93.50%	24,843	403,085	99.64%
2002	347,491	346,326	99.66%	1,084	347,410	99.98%

### Notes:

Collection of previous years taxes are monies received for any previous tax year during the current fiscal year. Details of the tax year for which the collection was levied is not available.

### Source:

Davis County Treasurer's office

# SYRACUSE CITY CORPORATION PROPERTY VALUE AND NEW CONSTRUCTION

Last Ten Fiscal Years (Dollar Values Expressed in Thousands)

	2	lue	3 1,882	2,394	2,479	2,297	2,305	1,664	2,260	1,732	1,440	981
ther	uction	>	OF	0,								
Ö	Construction 2							220				
cial	on <sup>2</sup>	Value	\$ 958	4,171	62,129	16,496	19,383	9,615	156	5,048	434	2,602
Commercial	tructi		Ş	↔								
Co	Cons	Units						7			6	10
tial	on <sup>2</sup>	Value	\$ 15,260	20,963	16,864	57,161	100,152	90,495	82,544	76,151	56,804	51,764
Residential	tructi											
Re	Cons	Units	69									
		Total										321,440
	axable Value	Other	\$ 50,455	↔								
	Real Property Taxabl	Residential	0,	V,				506,167				
		Commercial	\$ 115,544	\$ 93,539	78,859	62,037	38,629	38,576	1,748	31,261	27,664	27,253
		Year	2011	2010	2009	2008	2007	2006	2005	2004	2003	2002

# Note:

Taxable property value, construction units and construction values are based on the calendar year ending six months before the fiscal year ends.

# Sources:

 $<sup>^{\</sup>rm 1}$   $\,$  Utah State Tax Commission - Property Tax Division

 $<sup>^{\</sup>rm 2}\,$  Syracuse City Community & Economic Development department

# SYRACUSE CITY CORPORATION RATIOS OF OUTSTANDING DEBT BY TYPE Last Eight Fiscal Years

		Per	Capita	637.75	723.61	780.14	854.97	694.98	269.72	275.83	206.47
	Percentage	of Personal	Income	2.87%	2.90%	6.14%	6.78%	5.55%	2.17%	2.21%	1.54%
	Total	Primary	Government	15,517,000	16,311,000	17,202,000	18,015,000	13,548,000	4,813,148	4,498,727	2,959,963
Business-Type Activities	Water	Revenue	Notes	\$ 226,000	339,000	452,000	565,000	678,000	791,000	904,000	1,017,000
Busine Acti		Capital	Lease	❖	t	r	E	Œ	138,148	270,727	397,963
		Property	Note	· \$	č	ű	iš.	•	Ü	92,000	184,000
	Capital	Improvement	Loan	· •	1		1	1,000,000	1,000,000	i.	E.
Governmental Activities	Excise	Tax Road	Bonds	· \$	t	ľ	170,000	330,000	485,000	635,000	780,000
	Special	Assessment	Bonds	\$	T	111,000	216,000	315,000	409,000	497,000	581,000
	Sales Tax	Revenue	Bonds	\$ 1,390,000	1,515,000	1,640,000	1,760,000	1,875,000	1,990,000	2,100,000	1
	MBA	Revenue	Bonds	13,901,000	14,457,000	14,999,000	15,304,000	9,350,000	1	ı	1
		Fiscal	Year	2011 \$	2010	2009	2008	2007	2006	2002	2004

Details regarding the city's outstanding debt can be found in the notes to the financial statements. See the Schedule of Demographic and Economic Statistics for personal income and population data. Financial reports were only available for the last eight fiscal years.

# SYRACUSE CITY CORPORATION DIRECT AND OVERLAPPING GOVERNMENTAL ACTIVITIES DEBT As of June 30, 2011

Governmental Unit	\$100 m	eneral Bonded	Est. Percentage Applicable to Syracuse City	27,737,17	nated Share of
North Davis County Sewer District 1	\$	46,313,000	14.31%	\$	6,628,977
State of Utah <sup>2</sup>		3,128,890,000	0.53%		16,682,525
Weber Basin Water Conservancy District 1		26,749,989	2.97%		793,364
Davis County <sup>2</sup>		20,835,000	6.49%		1,353,108
Davis County School District <sup>2</sup>		398,175,000	6.49%		25,859,076
Overlapping debt				\$	51,317,050
Syracuse City bonded debt			100.00%	·	
Total direct and overlapping general					
bonded obligation debt				\$	51,317,050

### Note:

The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by taking Syracause City's taxable property value and dividing by the governmental unit's taxable property value.

# Sources:

<sup>&</sup>lt;sup>1</sup> Individual governmental units

<sup>&</sup>lt;sup>2</sup> Davis County CAFR 2010

SYRACUSE CITY CORPORATION
LEGAL DEBT MARGIN INFORMATION
Last Ten Fiscal Years
(Amounts Expressed in Thousands)

					Fis	Fiscal Year					
	2011	2010	2009	2008	2007	20	2006	2002	2004	2003	2002
Debt Limit	\$ 42,078	\$ 40,769	\$ 42,533	\$ 34,289	\$ 27,955	\$	23,012	\$ 20,145	\$ 17,836	\$ 15,817	\$ 13,614
Total net debt applicable to limit	ı	1		c	1		i.	c	1	1	ï
Legal debt margin	\$ 42,078	\$ 40,769	\$ 42,533	\$ 34,289	\$ 27,955	\$	23,012	\$ 20,145	\$ 17,836	\$ 15,817	\$ 13,614
Total net debt applicable to the limit											
as a percentage of debt limit	%0	%0	%0	%0	%0		%0	%0	%0	%0	%0
Total assessed value						\$ 1,0	1,051,949				
Debt limit (4% of total assessed value)	le)					\$	42,078				
Debt applicable to limit:											
Total bonded debt					\$ 15,291						
Less:											
Special assessment bonds					1						
Revenue bonds					(15,291)						
Amounts available for repayment of	of				Î.						
general obligation bonds											
Other deductions allowed by law					t						
Total net debt applicable to limit	it.						1				
Legal debt margin						\$	42,078				

# SYRACUSE CITY CORPORATION

# **DEMOGRAPHIC AND ECONOMIC STATISTICS**

### **Last Ten Fiscal Years**

Year	Population <sup>1</sup>	Personal Income <sup>1</sup>	Per Capita Personal Income	Unemployment Rate <sup>2</sup>	Total Public School Enrollment <sup>3</sup>
2010	24,331	\$ 539,960,800	22,192	6.7%	66,071
2009	22,541	276,303,598	12,258	5.9%	65,452
2008	22,050	279,942,855	12,696	3.3%	65,014
2007	21,071	265,852,664	12,617	2.6%	64,553
2006	19,494	243,901,527	12,512	2.9%	62,832
2005	17,845	221,728,661	12,425	4.0%	62,349
2004	16,310	203,607,585	12,484	4.7%	60,614
2003	14,336	191,901,589	13,386	5.1%	60,025
2002	12,615	187,587,086	14,870	5.0%	58,900
2001	10,996	183,190,513	16,660	3.9%	58,754

### Notes:

Figures for 2010 are from the 2010 US Census.

Population figures from 2001-2009 are estimates as of July 1 based on the 2000 US Census' population estimates.

Personal income figures, other than 2010, are estimates based on annual growth rates for the State of Utah.

Unemployment figures are rates for Davis County. Information on a city level is not available.

### Sources:

<sup>&</sup>lt;sup>1</sup> U S Census Bureau - 2010 Figures

<sup>&</sup>lt;sup>2</sup> Davis County Comprehensive Annual Financial Report 2010

<sup>&</sup>lt;sup>3</sup> State of Utah - State Office of Education web sites

# **SYRACUSE CITY CORPORATION**

# PRINCIPAL EMPLOYERS

# Prior Year and Ten Years Ago

		Fiscal Year			
	-	2011		2001	
Employer	Type of Business	Employees	Rank	Employees	Rank
Hill Air Force Base	United States Air Force / Logis	10,000 - 14,999	1	15,000 - 20,000	1
Lagoon, Inc	Amusement Park	1,000 - 1,999	2	500 - 999	3
Lifetime Products	Manufacturing / Retail	1,000 - 1,999	2	500 - 999	3
ATK Space Systems	Manufacturing	500 - 999	3		
Barrett Business Services	Waste Management	500 - 999	3		
Davis County School District	Public Education	500 - 999	3	5,000 - 6,999	2
Davis Hospital	Medical	500 - 999	3	500 - 999	3
Lakeview Hospital	Medical	500 - 999	3		
Smith's Marketplace Dist.	Retail	500 - 999	3	250 - 499	4
Lofthouse Bakery	Manufacturing	500 - 999	3		
Utility Trailer Manufacturing	Manufacturing	500 - 999	3		
Davis County	County Government			500 - 999	3
Albertson's	Retail			500 - 999	3
Icon Health & Fitness	Retail			500 - 999	3
Amusement Services	Retail			500 - 999	3
JC Penney Catelog	Retail			500 - 999	3
Wal-Mart	Retail			250 - 499	4

### Notes:

The Utah Department of Workforce Services provides employment information on a county basis.

Syracuse City is the fifth largest city in Davis County.

### Source:

Department of Workforce Services website - http://jobs.utah.gov

# SYRACUSE CITY CORPORATION FULL-TIME CITY GOVERNMENT EMPLOYEES BY FUNCTION Last 2 Fiscal Years

	Full-time Employees as of June 30		
	2011	2010	
Function			
General government	17	17	
Public safety			
Firefighters	11	11	
Police			
Officers	19	18	
Civilians	2	2	
Public works	13	12	
Parks and recreation	7	88	
Total	69	68	

### Note:

Syracuse City began presenting these statistics in 2010. Comparative data prior to  $^{\, 1}$  is not available.

### Sources:

Payroll departmental data

# SYRACUSE CITY CORPORATION

# **OPERATING INDICATORS BY FUNCTION**

## **Current Fiscal Year**

	Fiscal	Year
	2011	2010
Function		
Police		
Total incidents	7,698	6,641
Citations written	2,614	2,105
Total violations included on citations	3,335	2,756
Theft incidents	465	364
Assault incidents	351	215
Fire		
Number of calls dispatched	850	764
Streets		
Street sweeping:		
Miles	627	1,919
Hours	211	509
Water		
Service connections	6,677	6,534
Average daily consumption (gallons)	1,634,638	1,402,504
Recreation		
Community center memberships	1,261	852
Sports programs participants	4,134	3,998

### Note:

Syracuse City began presenting these statistics in 2010. Comparative data prior to that time is not available.

### Sources:

Various City departmental data

# SYRACUSE CITY CORPORATION

# CAPITAL STATISTICS BY FUNCTION

# Current Fiscal Year

	Fiscal Y	'ear
	2011	2010
Function		
Police		
Stations	1	1
Patrol units	10	10
Fire		
Stations	1	1
Streets		
Streets (miles)	97	97
Streetlights	395	341
Parks and recreation		
Community centers	1	1
Parks	12	12
Park acreage	107	107
Trails (acreage)	29	29
Covered picnic areas	10	10
Baseball/Softball diamonds	4	4
Soccer fields	3	2
Tennis courts	2	2
Gymnasiums	2	1

# Note:

Syracuse City began presenting these statistics in 2010. Comparative data prior to that time is not available.

## Sources:

Various City departmental data

# INDEPENDENT AUDITOR'S REPORTS ON COMPLIANCE AND INTERNAL CONTROL



Royce J. Richards, J. D., CPA Lynn J. Wood, CPA Ryan R. Child, CPA

# REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Honorable Mayor and City Council Syracuse City

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of Syracuse City as of and for the year ended June 30, 2011, which collectively comprise Syracuse City's basic financial statements and have issued our report thereon dated September 22, 2011. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### **Internal Control over Financial Reporting**

In planning and performing our audit, we considered Syracuse City's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of Syracuse City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of Syracuse City's internal control over financial reporting.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we consider to be material weaknesses, as defined above.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Syracuse City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

CHRIPID IVELOC ACCORNIANIS

September 22, 2011 Page 2

We noted certain other matters that we reported to management of Syracuse City, in a separate letter dated September 22, 2011.

This report is intended solely for the information and use of management and the Mayor, City Council, and others within the entity, and is not intended to be and should not be used by anyone other than these specified parties.

Ogden, UT

September 22, 2011

WOOD Richards & Associates



Royce J. Richards, J. D., CPA Lynn J. Wood, CPA Ryan R. Child, CPA

# INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE IN ACCORDANCE WITH THE STATE OF UTAH LEGAL COMPLIANCE AUDIT GUIDE

The Honorable Mayor and City Council Syracuse City, Utah

We have audited Syracuse City's compliance with general and major state program compliance requirements described in *State of Utah Legal Compliance Audit Guide* for the year ended June 30, 2011. The general compliance requirements applicable to the City are identified as follows:

Public Debt
Cash Management
B & C Road Funds
Other General Compliance Issues
Uniform Building Code Standards
URS Compliance
Fund Balance

Liquor Law Enforcement
Purchasing Requirements
Budgetary Compliance
Truth in Taxation & Property Tax Limitations
Impact Fees

Asset Forfeiture
Justice Court

The City received the following major assistance programs from the State of Utah:

C Road Funds (Department of Transportation) Liquor Law Enforcement (State Tax Commission)

Compliance with the requirements referred to above is the responsibility of the City's management. Our responsibility is to express an opinion on compliance with those requirements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the *State of Utah Legal Compliance Audit Guide*. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above could have a material effect on the major assistance programs or general compliance requirements identified above. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such procedures as we consider necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the City's compliance with those requirements.

In our opinion, Syracuse City, Utah, complied, in all material respects, with the general compliance requirements identified above and the compliance requirements that are applicable to each of its major state programs for the year ended June 30, 2011. However, the results of our auditing procedures disclosed an instance of noncompliance with those requirements, which is required to be reported in accordance with the State of Utah Legal Compliance Audit Guide and which is described in the accompanying schedule of findings as item #11-01.

Independent Auditor's Report on State Legal Compliance Page 2

Management's response to the finding identified in our audit is described in the schedule of findings. We did not audit the management's response and accordingly, we express no opinion on it.

This report is intended solely for the information and use of management of the City, the City Council, the Mayor, and the Office of the Utah State Auditor and is not intended to be and should not be used by anyone other than these specified parties. However, the report is a matter of public record and its distribution is not limited.

WOOD Richards & Associates September 22, 2011

# SYRACUSE CITY SCHEDULE OF FINDINGS FOR THE YEAR ENDED JUNE 30, 2011

### Finding #11-01 - State Compliance - Justice Courts Compliance

### Finding:

Utah State Code requires that the CORIS "Transaction Reversal Report" be reviewed by a second clerk/employee to verify that the transaction reversals (voids) are appropriate and provide adequate separation of duties. Currently no documented review is being performed by a separate clerk/employee. Further, State Code also requires that documented proof is obtained for any credits posted against a defendant's account. This documented proof of compliance would include the following: completion of community service, completion of an alcohol treatment, valid registration, proof of insurance, etc. Currently, no documented proof is obtained when a credit is posted to a defendant's fine/bail.

### Recommendation:

We recommend that on a quarterly basis a clerk/employee that does not post transaction reversals (voids) prints off the CORIS "Transaction Reversal Report" and review all reversals (voids) for appropriateness. After this review has been completed the report should be signed/initialed to document that the review occurred. We also recommend that when a defendant comes in with proof of completion of compliance that a copy of the documentation is obtained and attached to the defendant's docket when a credit is issued to their fine/bail.

### Response:

The city concurs with this recommendation and effective immediately the finance director will review the transaction reversal report on a quarterly basis. The city will also obtain and keep on file documentation for any credits issued to a defendant's account.